St. Croix County
2011 Budget
Presented October 26, 2010

2011 Budget as Adopted by the County Board

- Administration Committee set objective of a 0% levy increase for budget subject to levy limit. Overall levy up .34% increase due to library and debt levies.
- The Administration Committee met with departments and committee chairs September 1-3 and the County Board September 14.
- Initial budget gap of $3,789,763, reduced to $1m before increased to over $3.1m after health insurance renewal.
- Large employee health insurance adjustment due mostly to lower fund balances and increased anticipated claims.
- Final adopted budget of $84,094,638 balanced with revenue and expense adjustments, and use of fund balance.
- Administration Committee proposed earlier consideration of County priorities with the Board before 2012 budget starts
- No wage increases other than step increases in proposed budget.

County Equalized Value Drops for Second Year in a Row

2010 Total Equalized Value: $7,653,462,200

Total Change in Equalized Value -$616,038,300 down 7.45%

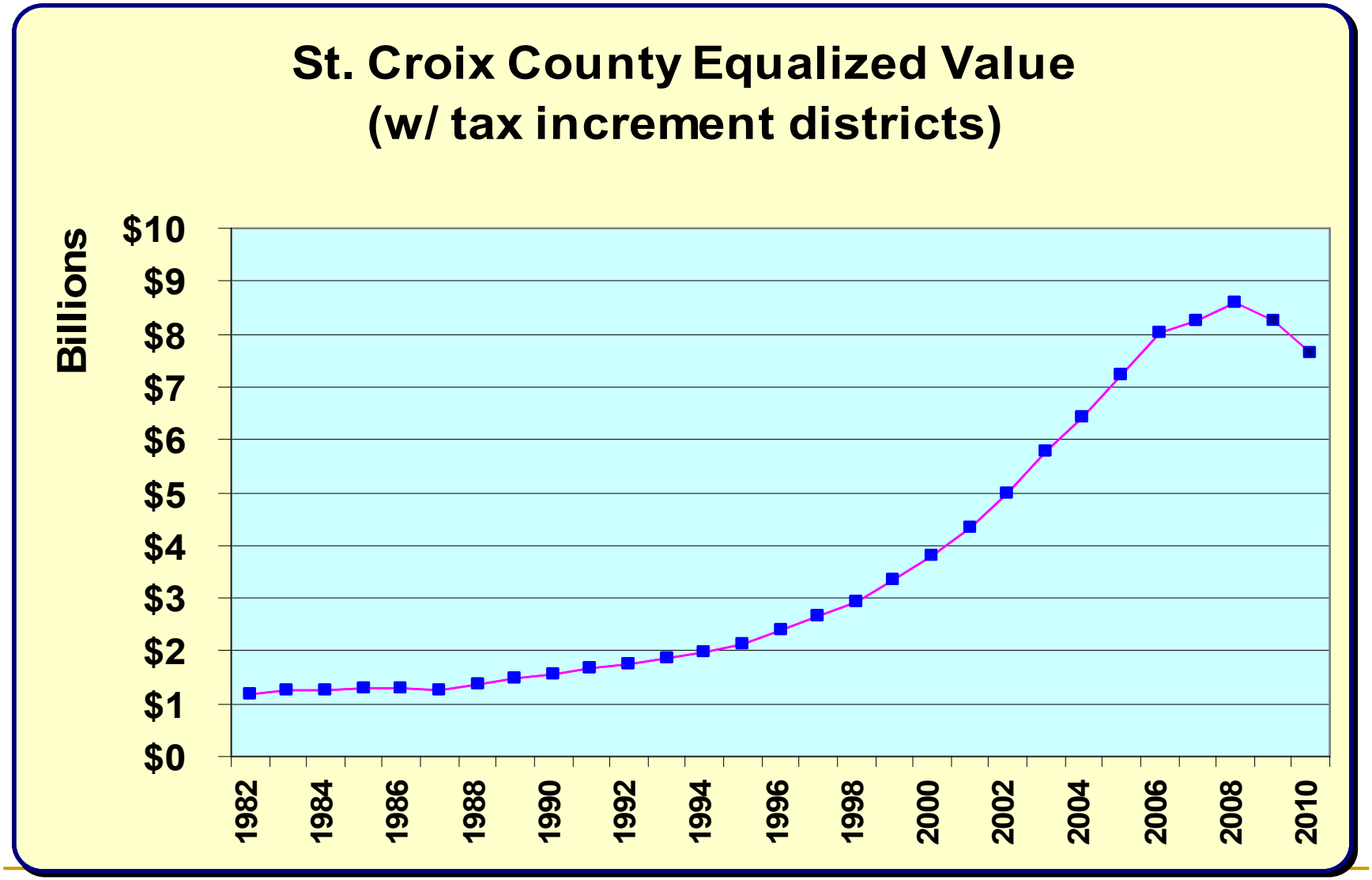
New construction valuation increase of 0.74%

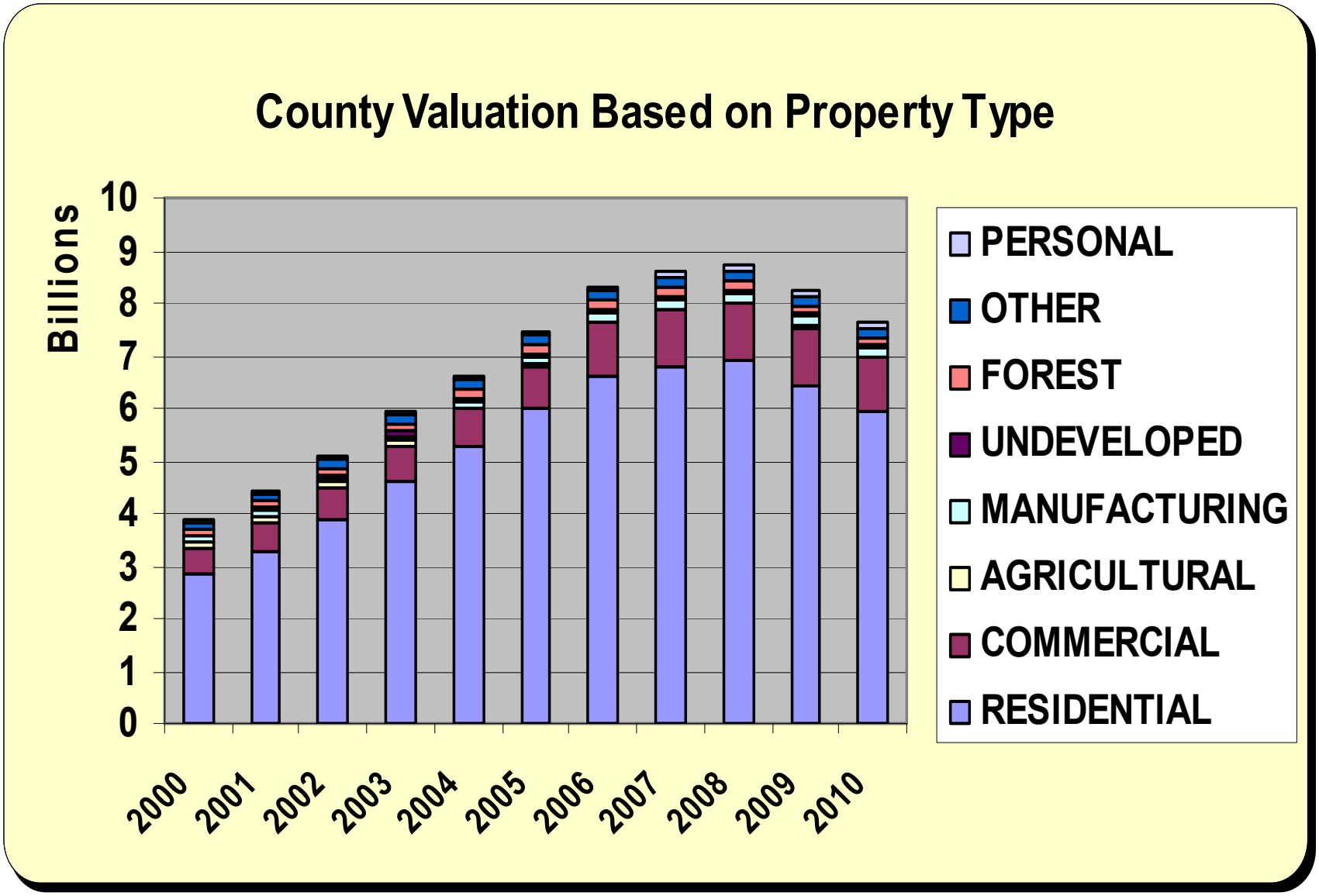
State levy limit increase for St. Croix County is 3%

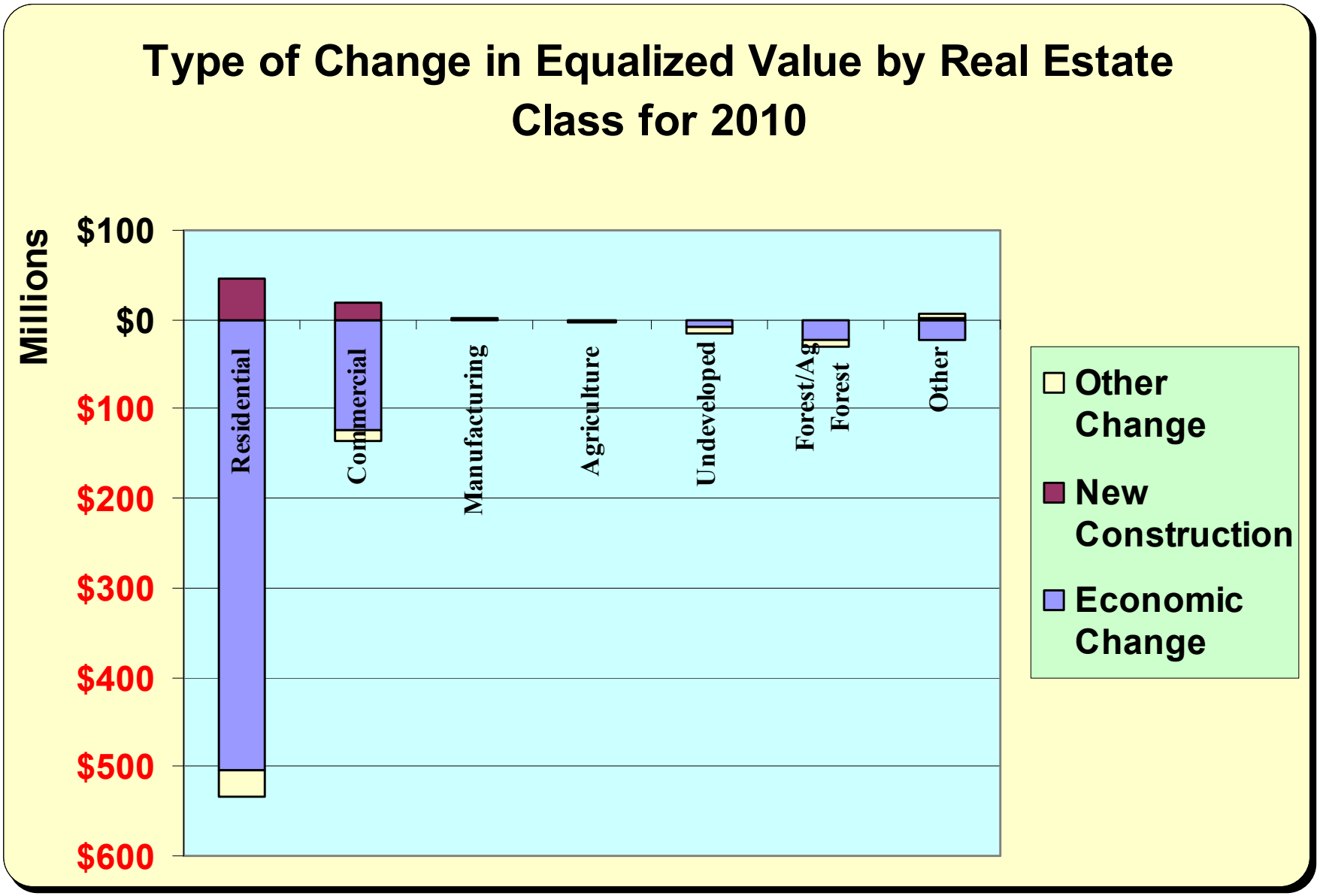
The Administration Committee proposed a total 2011 Levy of $27,466,143, up $92,596 over 2010, an increase of .34% Of that levy, $76,969 is now operating levy instead of debt service levy. $12,625 is post-July 1, 2005 levy for debt, and $79,971 is levy outside the levy limit used for the libraries levy and County-aid bridge construction.

Mill rate up $.269 per $1,000 of valuation to $3.647 for 2011.

2010 Equalized Value is $7,653,462,200

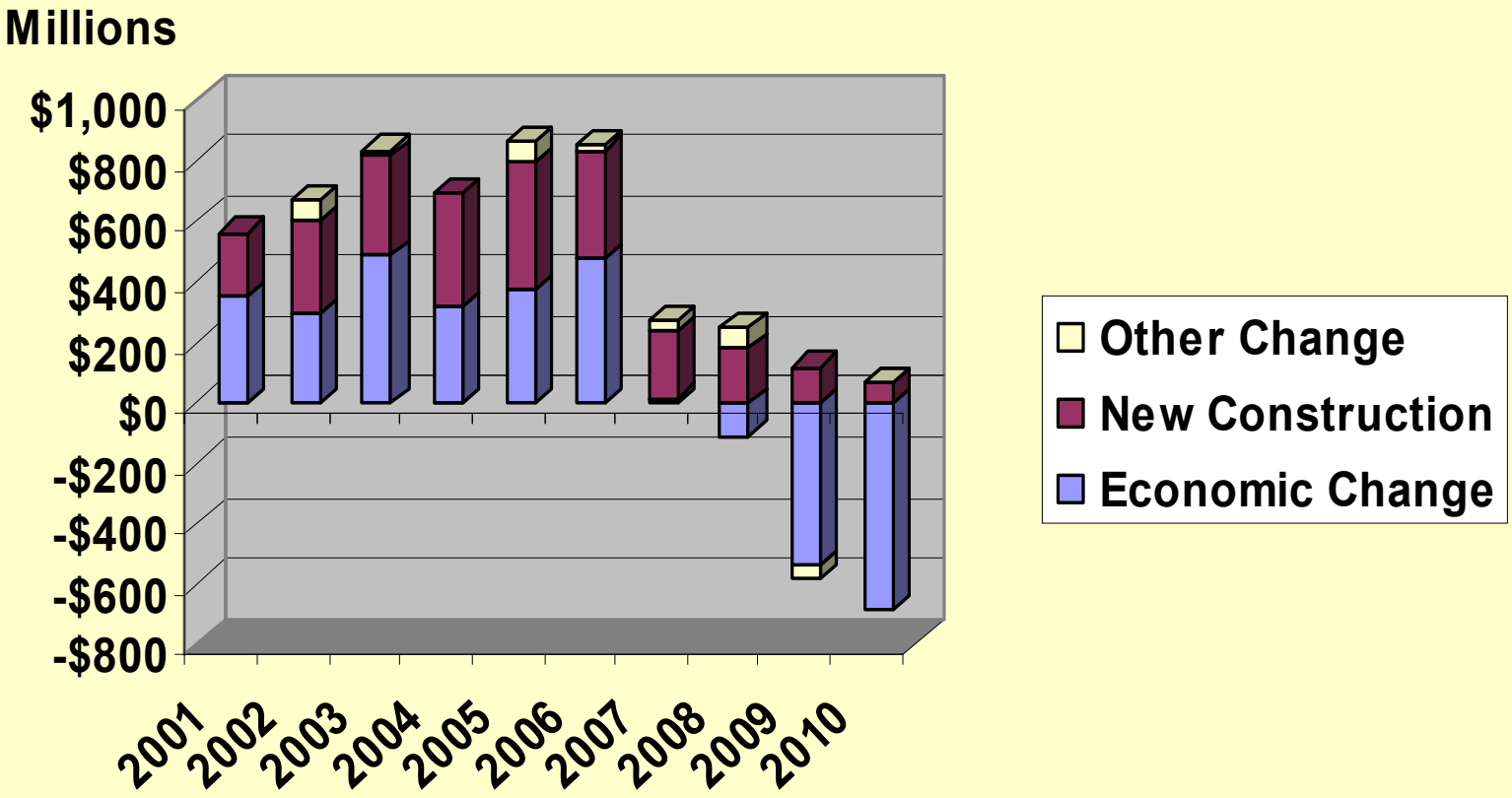



County Valuation Based on Property Type
Billions
10
9
8
7
6
5
4
3
2
1
0
2000
2001
2002
2003
2004
2005
2006
2007
2008
2009
2010
PERSONAL
OTHER
FOREST
UNDEVELOPED
MANUFACTURING
AGRICULTURAL
COMMERCIAL
RESIDENTIAL

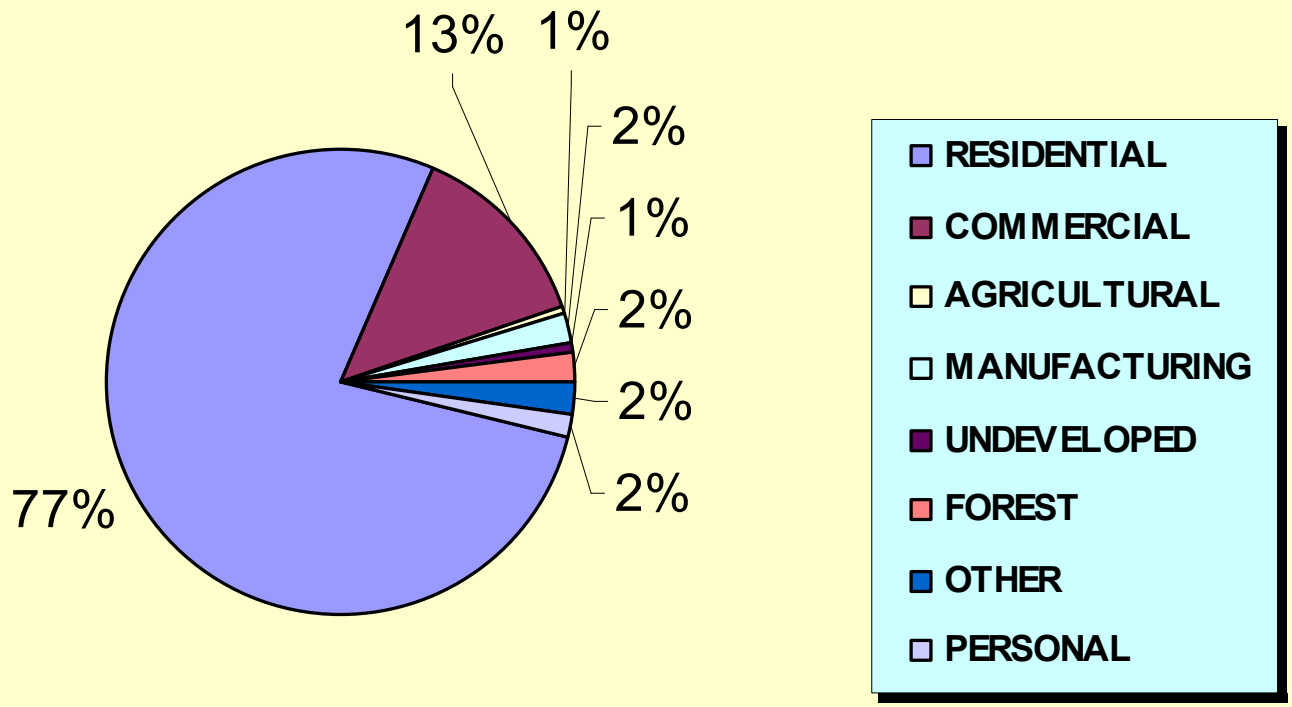


"Other Change" includes personal property value

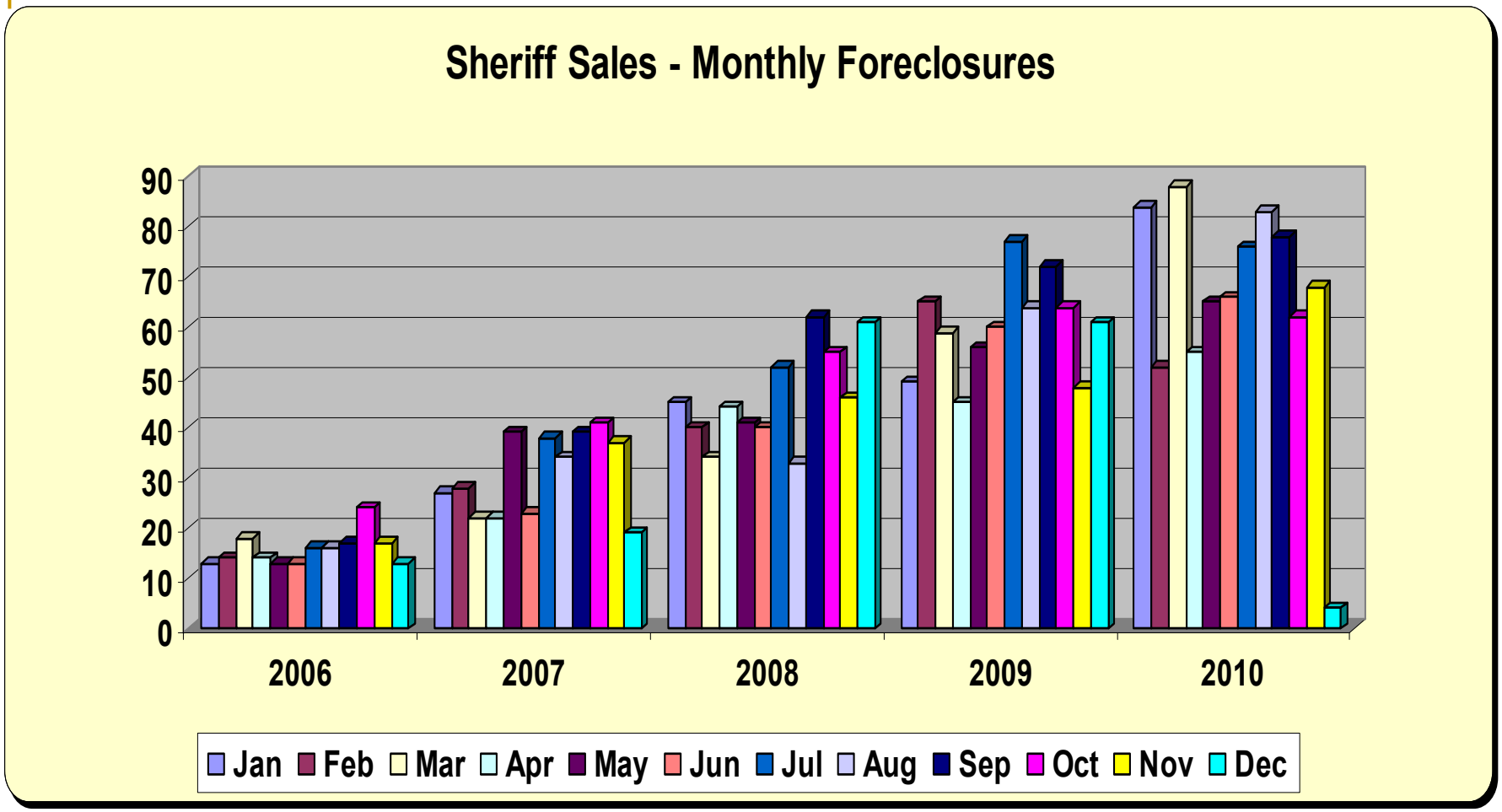
Annual Valuation Changes



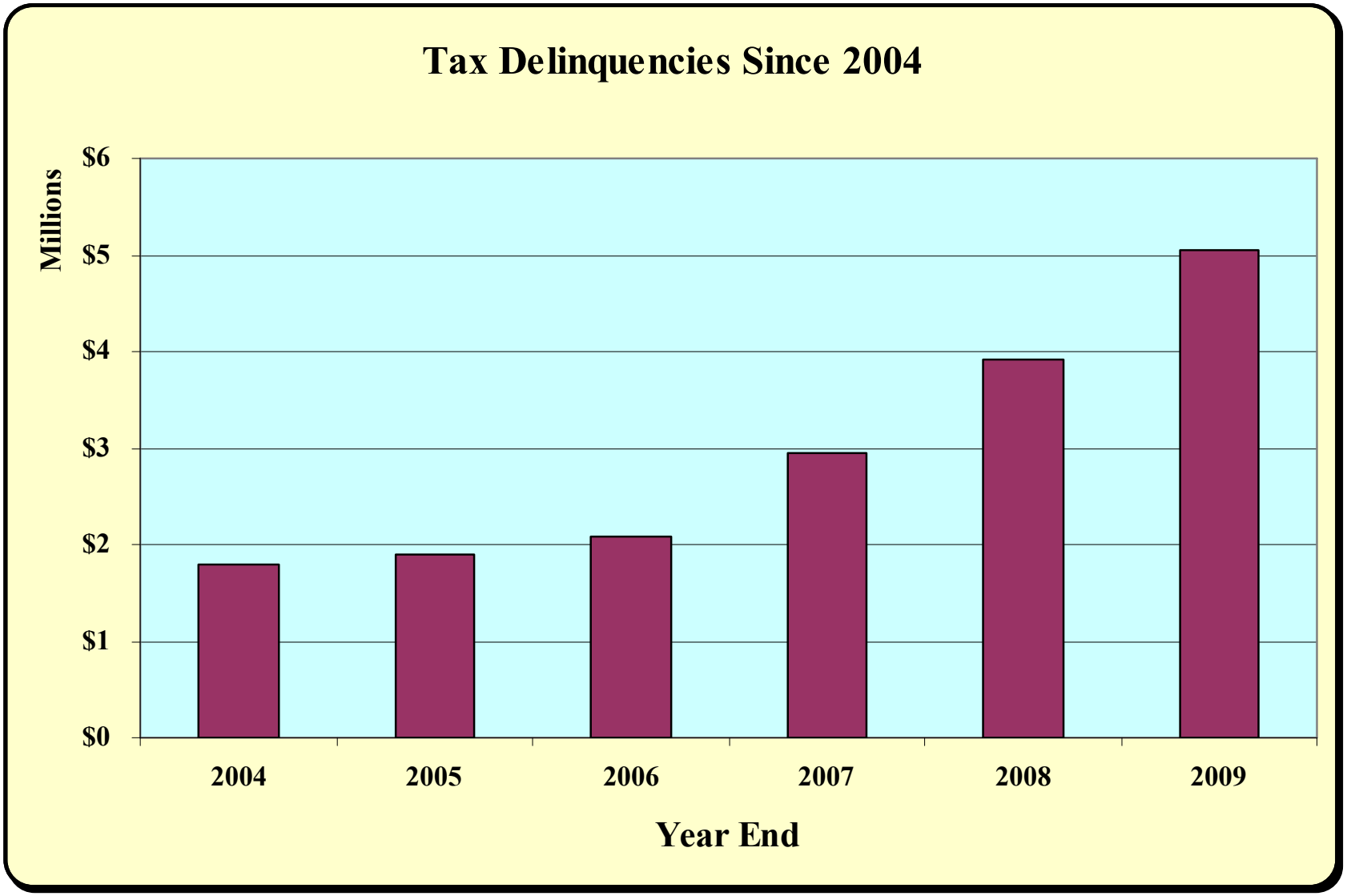
2010 Distribution of Property Value
Total Value $7,653,462,299



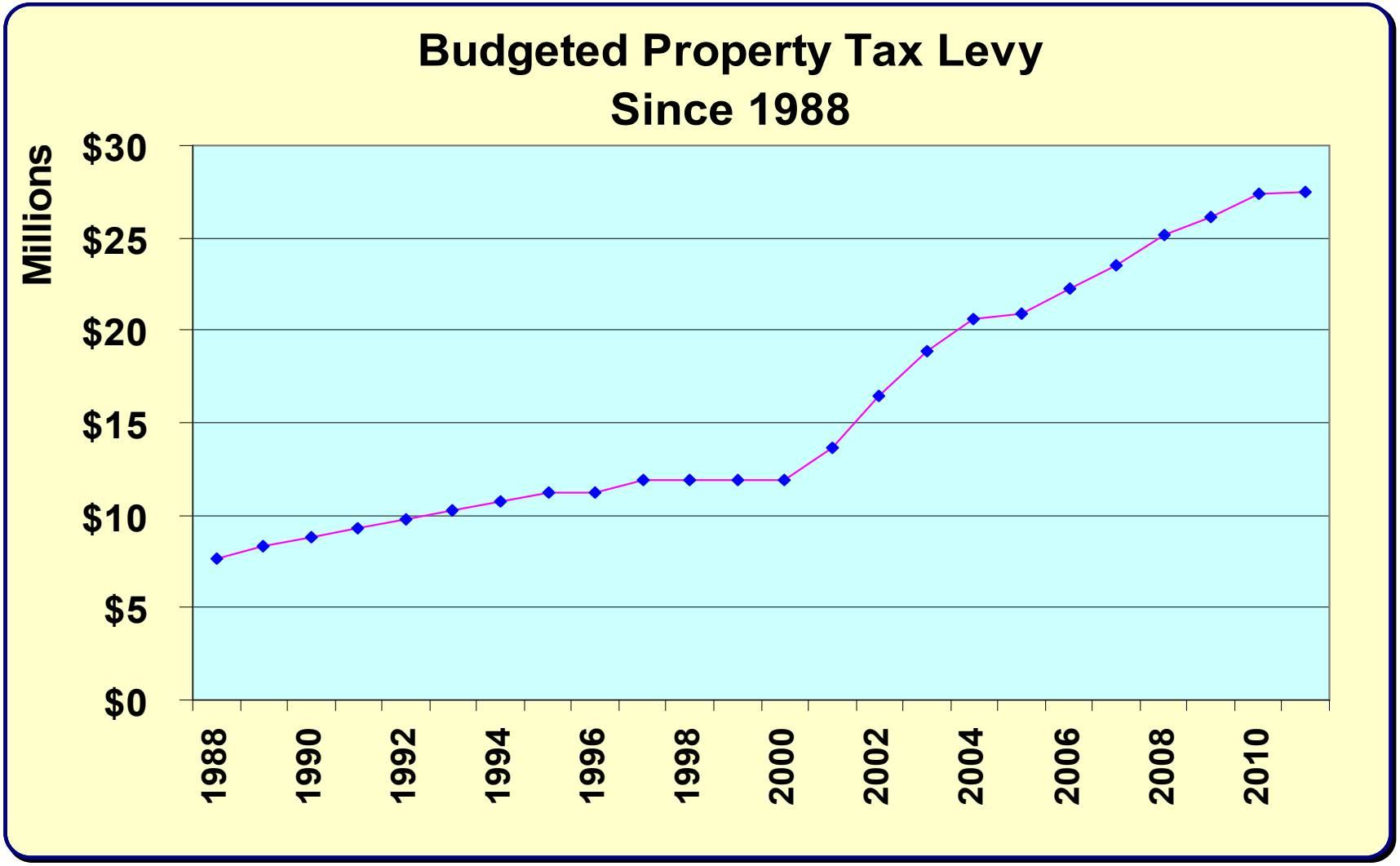
Residential value was 77% in 2002 and 2003, 79% in 2004, 80% in 2005 and 2006, 79% in 2007, 78% in 2008 and 77% in 2009

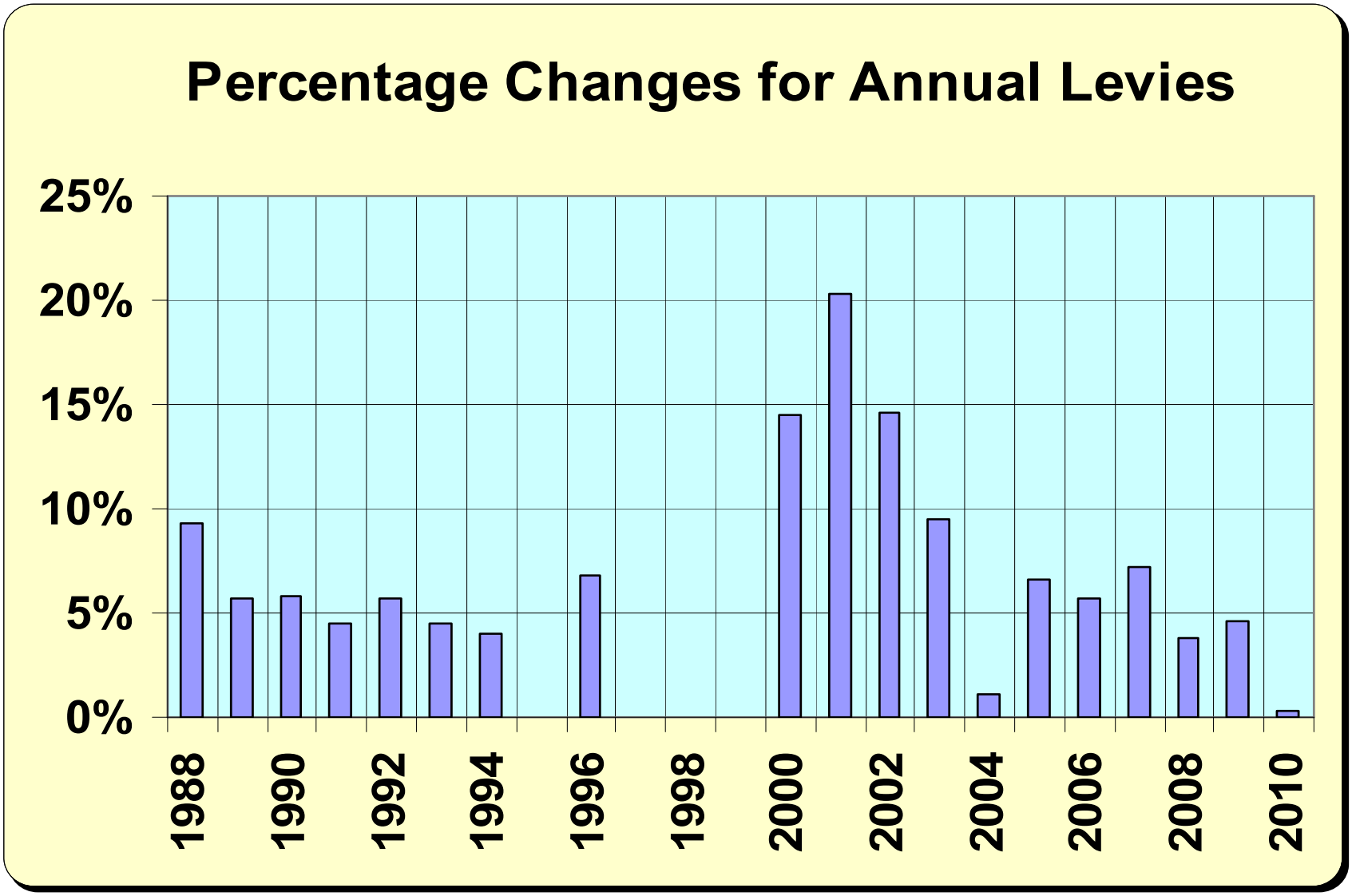


So far, there are 781 foreclosures acted upon or pending for 2010

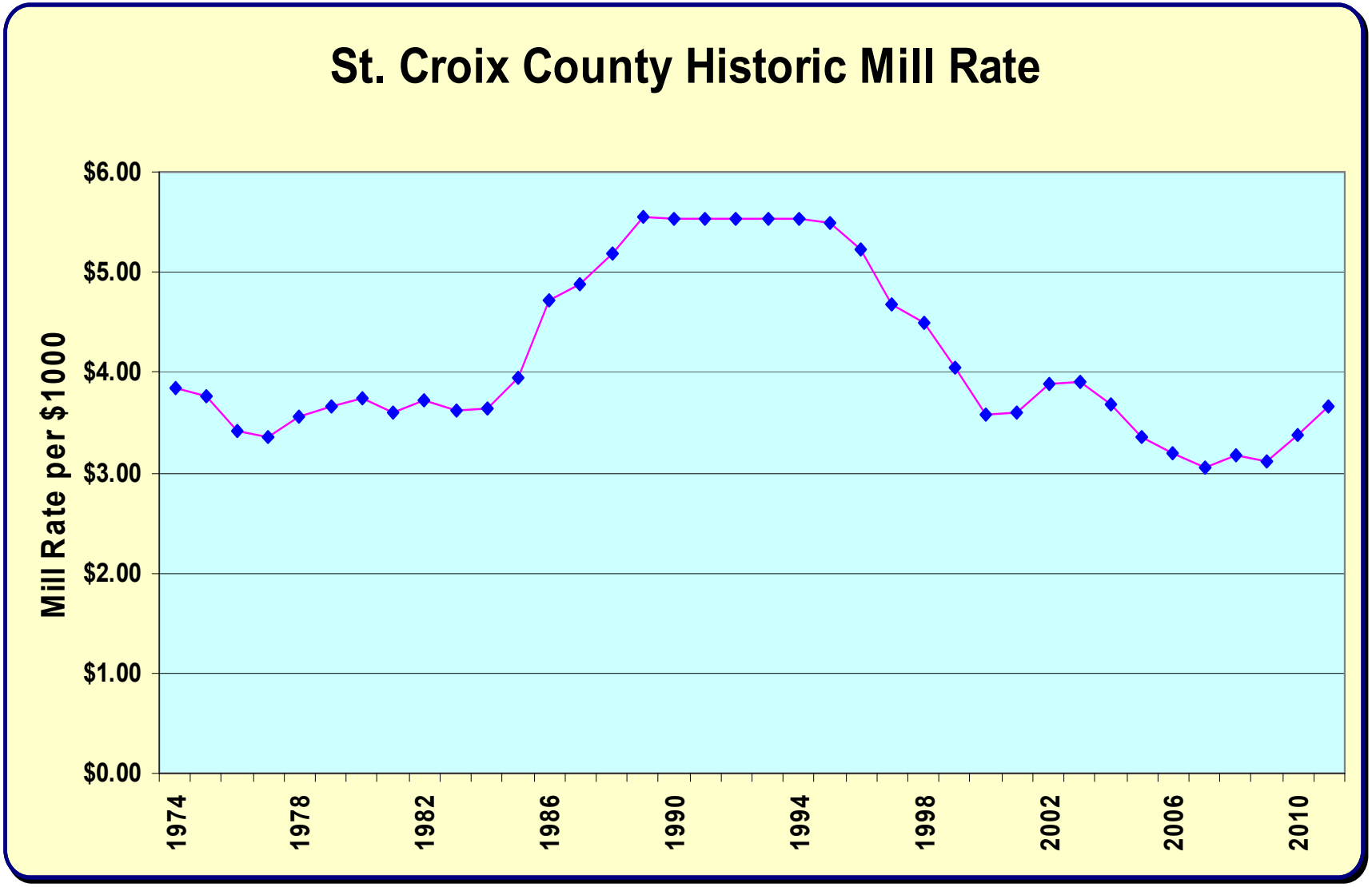

Tax Delinquencies Since 2004
Millions
$6
$5
$4
$3
$2
$1
$0
2004
2005
2006
2007
2008
2009
Year End

$27,466,143 Proposed Levy for 2011, up 0.34%




Percentage Changes for Annual Levies
25%
20%
15%
10%
5%
0%
1988
1990
1992
1994
1996
1998
2000
2002
2004
2006
2008
2010

Mill Rate History - $3.659 for 2011*



*Based on valuation excluding TID values - $3.577 if TID value included

September/October Administration Committee Review

Budget Issues, Concerns and Realities…

- Awareness of economic conditions and municipalities setting 0% levy increases meant belt tightening the priority.
- Summary of budget reviewed by Admin Committee 9/1/10:

Revenues	$82,227,315
Expenditures	$86,017,078
Difference (deficit)	-$3,789,763

- Administration reduced the gap to approximately $1m by September 3, but the health insurance renewal increased the gap to $2.7m, not including the Highway Department
- The Highway Department absorbed the health insurance increase costs of over $400,000 and maintained a 0% operating levy increase over 2010 before having $100,000 restored by the Board.
- Projects borrowed for this year not all completed yet, no new significant capital improvements in 2011 budget.

Notable Budget Issues

- No proposed wage increases, including represented positions currently in bargaining.
- Nursing Home levy reduced 40% from last year by the County Board. HHS reviewed business plan options for market niches and building improvements.
- Increase in library levy to full 100% of operational costs.
- Overall reduction of 1.8 FTE positions in Finance, a .5 FTE position in Land & Water and .5 FTE in Emergency Mgt
- No new positions, increased four social worker position hours in HHS
- Consideration of furloughs and reduced work hours, but not committed to in the final budget.
- Some capital items deferred including various software purchases and building maintenance items

2008-10 Sales Tax Comparison

YTD July/08	YTD July/09	YTD July/10
$3,053,261	$2,758,061	$2,889,953

- UW Extension projects County sales tax in August of each year. The County did not meet that projection for 2007 or 2008, but did for 2009.
- The 2010 budget for sales tax revenue appears to be on track to meet budget.
- UW Extension projects St. Croix County sales tax revenues to be $4,792,431 for 2011, up $93,969 over 2010's projection
- The Administration Committee's proposed budget for sales tax in 2011 is the UW Extension predicted figure.

Personnel in 2011 Budget

- No new positions proposed for 2011
- LWCD - One position reduced to 20 hrs/week from 40
- HHS – Four social worker positions increase from 35 to 40 hours
- Finance – 1.8 FTE positions cuts
- Emergency Management - .5 FTE position cut
- Law Enforcement Clerk, part-time, in Sheriff's Department requested but not included in proposed budget
- Reduction in non-represented employees HRA contribution from $1300 a month to $1200 a year
- No wage increases budgeted
- All collective bargaining agreements in negotiations
- Work will continue with Carlson-Dettman on compensation and classification plan

2011 Employee Health Insurance HRA Premium

(non-Medicare retirees included)	Represented 341	Non-represented 184	
		Single	Family
Total monthly premium	$1,201.76	$556.66	$1,391.19
Added Fund Replenishment per employee per month	$19.16	$37.96	$94.87
Balance	$1,220.92	$594.62	$1,486.06
► County 90% share of premium	$1,098.84	$535.16	$1,337.46
► Employee 10% share of premium	$122.08	$59.46	$148.60
► % difference from 2010	+86%	+33.78%	+38.79%

► This plan is based on a $1,500 deductible, and $1,300 HRA for represented employees, $1,200 for non-represented employees

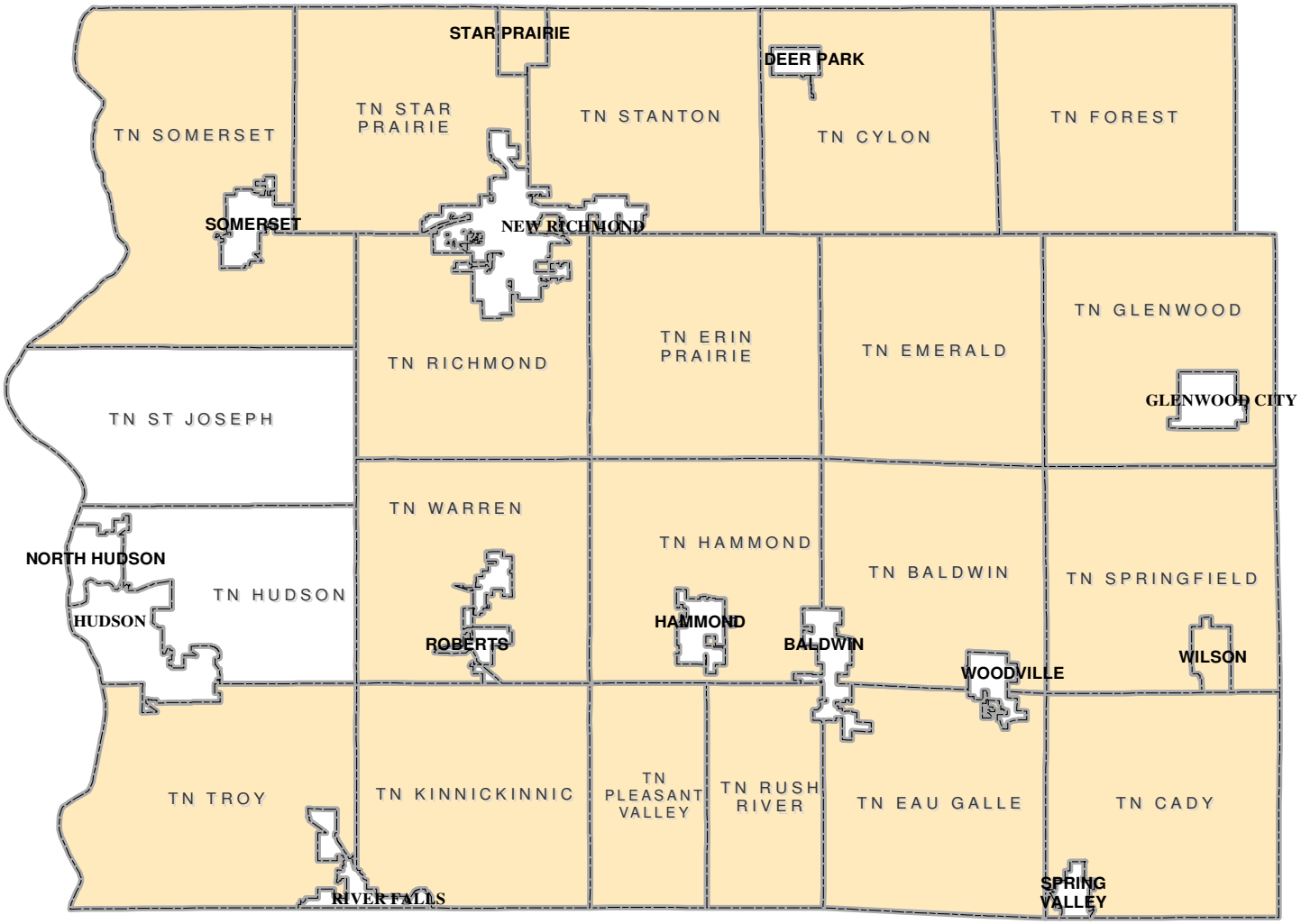
Health Insurance – What Happened?

- 2011 premium is the first year after a two year readjustment of the premium calculation
- Premiums calculated from 2002 to 2008 reserving 25% of full aggregate claims exposure, or 125% of expected claims
- Board policy was actually to reserve 25% of expected claims being only 100%
- This led to larger fund balances before calculation corrected
- Board policy amended to shift premium calculation over two years from 125%, to 112.5% to 100% recognizing larger application of fund balance to reduce premium would likely occur
- 2011 expected claims up enough to not only preclude applying fund balance to reduce premiums, but requiring the shortfall to be added into the premiums

Library Funding for 2010

- The Library levy is not subject to the levy limit. The levy is apportioned to the municipalities that do not have libraries based on their residents' use of city libraries in the County, and those libraries' eligible costs of operations.
- State law requires no less than 70% of those eligible costs be levied by the County and distributed to the library communities. The Administration committee proposes increasing the levy from 85% of eligible costs to 100% of eligible costs.
- A 100% levy is $941,067 versus $799,907 at a 85% levy, a $141,160 difference and $162,421 more than the 2010 levy.
- St. Croix County payments to other counties is $21,833 up $6,083 from 2010 for use of their libraries by St. Croix County residents

Apportioned Library Levy in Yellow



Status of Economic Recovery Zone Borrowed Items

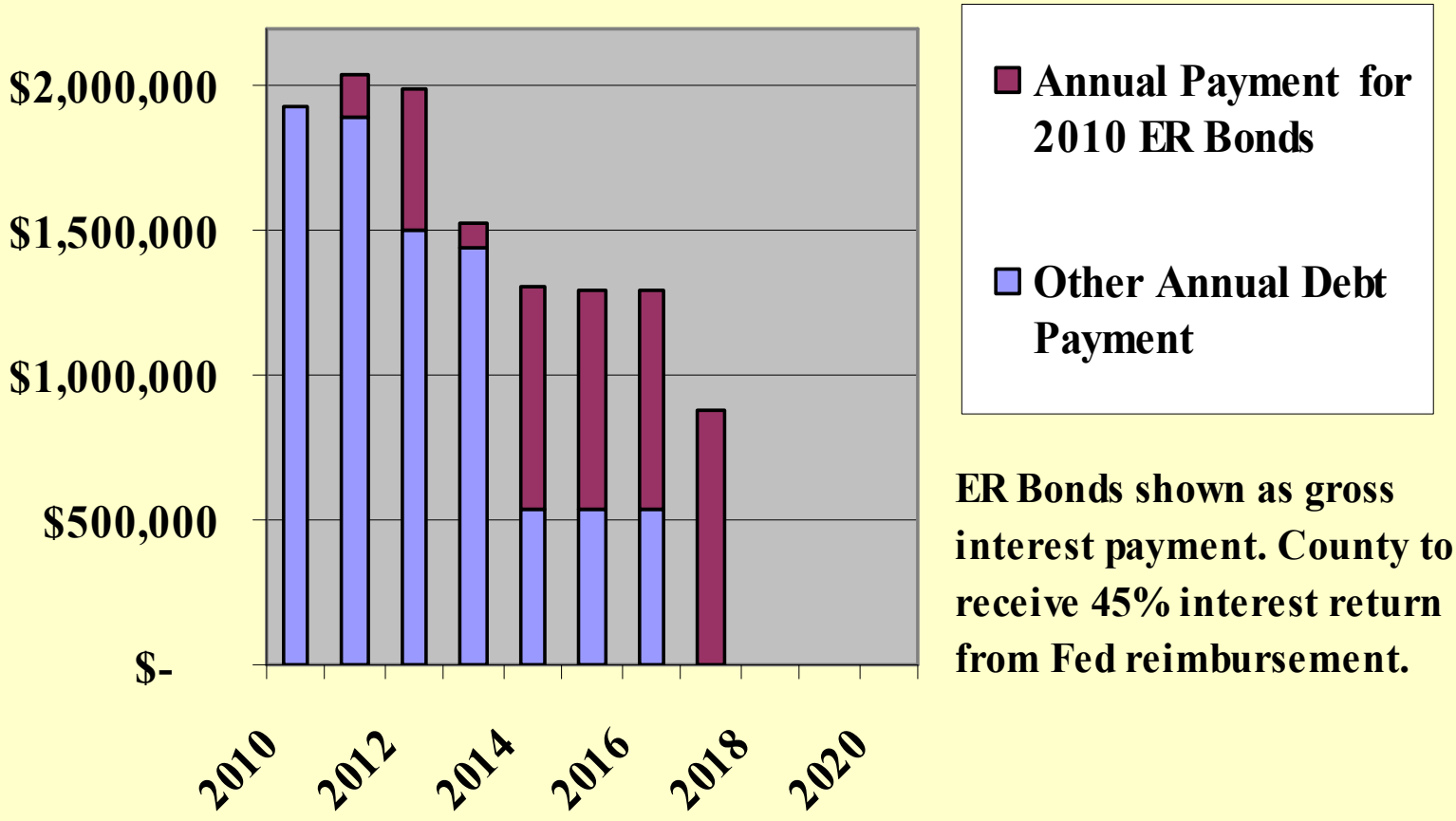
Building Improvements	Amount	Status/Spent
Foundation/wall repair – jail	$500,000	
Exterior doors at Ag Center replaced	$18,053	
Bldg entrance extension/door access	$32,000	
Cooling towers	$135,000	
Safety & Security Improvements		
Identipass system and card swipes	$30,000	
Key card proximity readers at HHS	$28,000	
Parking lot lights at HHS and NH	$35,000	
Jail cameras	$14,716	
Equipment/Software		
Board room voting system	$12,200	complete - $12,200
Unleaded gas pump w/card readers	$21,000	
Video system upgrade in jail	$52,811	
Jail moveable storage units	$14,360	completed - $13,412

Status of Economic Recovery Zone Borrowed Items – Cont.

Equipment/Software	Amount	Status/Spent
Sheriff moveable evidence storage units	$44,000	completed - $50,350
Sheriff electronic file system	$20,000	completed - $23,662
Sheriff boat replacement	$50,000	completed - $49,434
Enterprise software	$300,000	
Land Improvements		
Highway N road construction/paving	$1,662,262	started - $36,042
Chip seal HHS parking lot	$19,000	started - $641
Paving/cement work at HHS shop	$7,500	
Shop overhead door		
Loading dock/cement replacement at NH	$13,300	started - $5213
K-tag air plenum project at NH*	$200,000	
Cost of bond issuance	$56,000	completed - $56,000

* Formerly the Government Center parking lot replacement

Projected Debt Service



ER Bonds shown as gross interest payment. County to receive 45% interest return from Fed reimbursement.

Revenue Changes

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 10/11/10
Property Taxes	**27,461,143**	**5,000**	**5,000**	**27,466,143**
Other Taxes	**4,802,431**	**0**	**0**	**4,802,431**
Interest & Penalties	**875,000**	**0**	**0**	**875,000**
State & Federal Aids:	**13,775,693**			
Shared Revenue		**20,752**		
Law enforcement - missed grant first go round		**25,000**		
HHS revenue increases		**188,103**		
ADRC revenue increased		**27,705**		
Child Support revenue		**23,279**		
			284,839	**14,060,532**
Fines & Fees	**1,739,450**			
Probate fees		**5,000**		
Register of Deeds - redaction reserved		**(75,000)**		
			(70,000)	**1,669,450**

Revenue Changes Continued

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 10/11/10
Charges for Services:	32,729,664			
Treasurer's charges		5,000		
Board increase in NH private pay amount		320,813		
Changes to other departments-work comp/liability		2,651		
Changes to NH & SCI for maintenance		(233,455)		
			95,009	32,824,673
Miscellaneous	428,747	0	0	428,747
Surplus Applied:	413,187			
General Fund surplus applied		1,430,410		
Sales Tax fund surplus applied		36,829		
Dept on Aging		85,449		
Land Information fund		1,787	1,582,797	1,995,984
TOTAL REVENUE & SURPLUS CHANGES	82,225,315	1,869,323	1,859,323	84,094,638

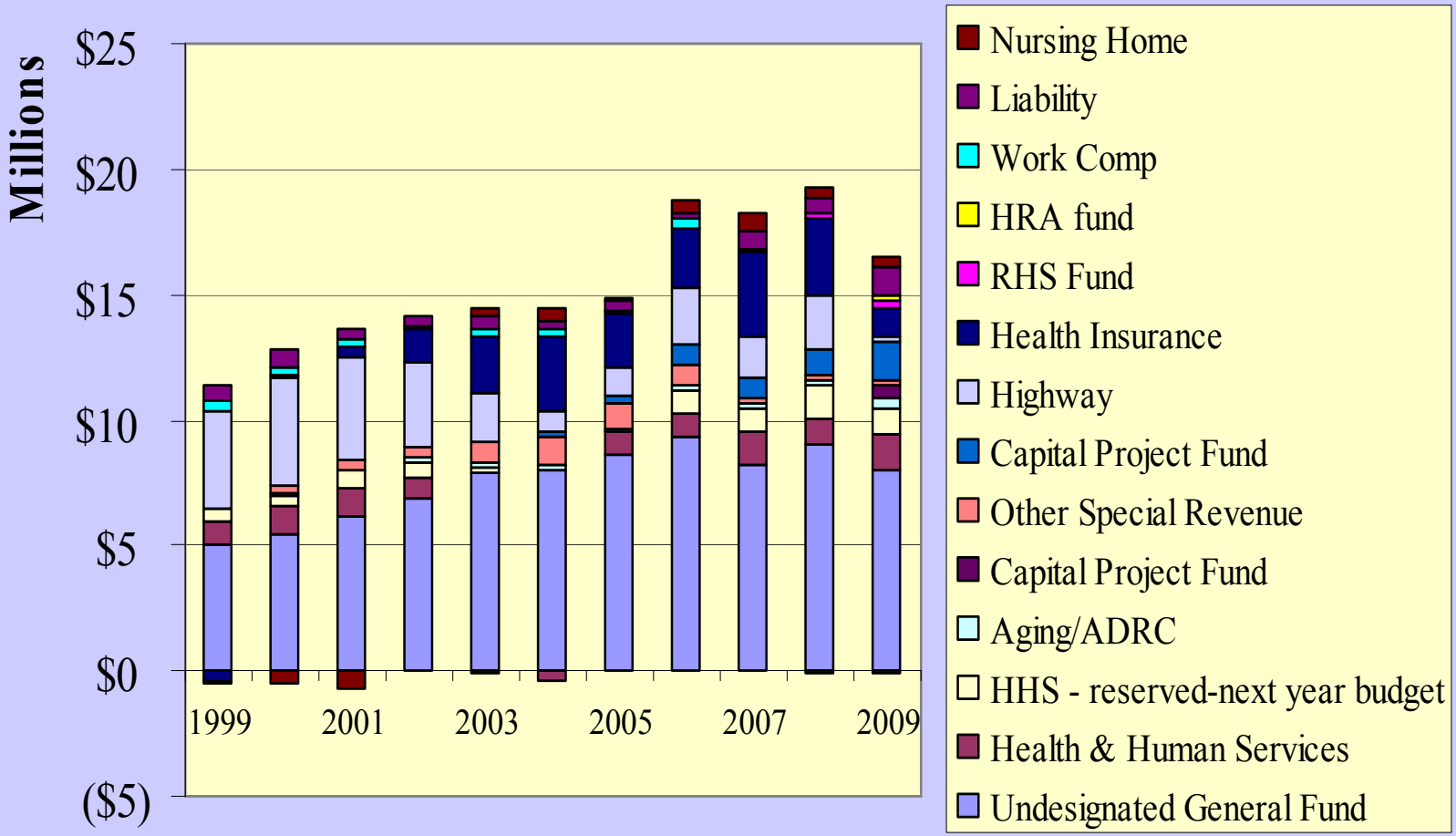
Expenditure Changes	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 10/11/10
General Government Expenditures	11,767,988			
County Board - decreased per diems		(12,000)		
Circuit Court - admin cuts		(7,700)		
Drug Court - admin cuts		(5,000)		
Clerk of Court - cuts as requested		(21,280)		
Admin Coordinator- admin cuts		(18,600)		
Human Resources - admin cuts		(357,000)		
HR - salary adjustment for open position		1,472		
IT- admin cuts & additional cuts		(99,200)		
Finance - admin cuts		(84,395)		
Ind. Auditing - increased audit costs		10,000		
Spec. Accounting - OPEB study		(5,000)		
DA - offered cuts & salary adjustments for new hire		(3,015)		
Corp. Counsel- admin cuts		(100)		
Real Property - admin cuts		(4,339)		
Bldg Services. - admin cuts & asked for cuts		(483,166)		
Funding of LT sick bank		7,854		
Health Insurance changes - various departments		343,932		
Total General Government Expenditures			(737,537)	11,030,451

Expenditure Changes	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 10/11/10
Public Safety Expenditures	11,558,852			
Sheriff - admin cut & additional cuts, salaries correction		(312,407)		
Board restored 10/26 based on NH cuts		100,000		
Emergency Mgmt. - remodeling cut by admin		(30,000)		
Emergency Mgmt. – Board reduced open .5 fte position		(28,322)		
Emergency. Comm. - admin cuts and additional cuts		(87,595)		
Jail - admin cut & additional cuts, salaries correction		(35,345)		
Health Insurance changes - various departments		469,306		
Total Public Safety Expenditures			75,637	11,634,489

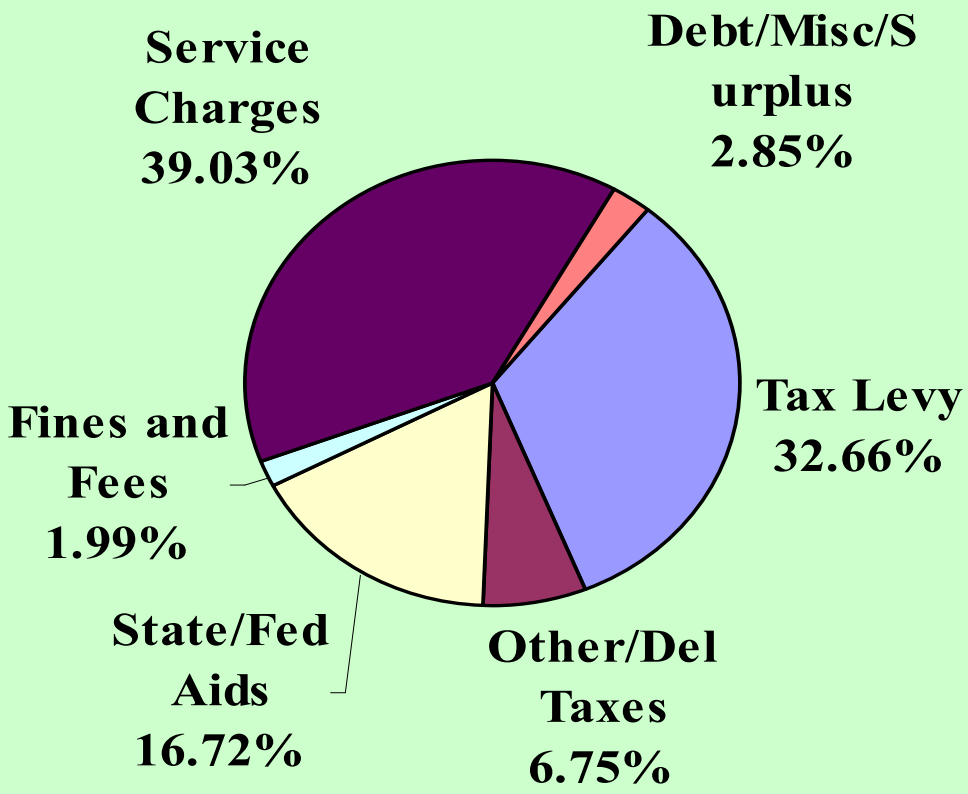
Expenditure Changes	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 10/11/10
Health & Human services Expenditures	30,448,275			
Aging-staff onto exempt schedule, staff shift		74,621		
ADRC - cuts submitted, staff shift		(136,169)		
HHS - admin cuts & additional cuts, salary corrections		(576,471)		
HHS – Board action 10/26 restored based on NH cut		100,000		
SCI- admin cuts & additional cuts, HRA correction		(37,800)		
SCI reserve		23,518		
NH - Remodeling & KTAG & additional cuts, salary corrections		(1,466,548)		
NH - salary corrections, capital outlay correction		24,444		
Health Ins - various departments		729,273		
Total Health & Human Services expenditures			(1,265,132)	29,183,143

Expenditure Changes	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 10/11/10
Highway – Board action 10/26 restored $100,000	25,635,521	(8,833)	(8,833)	25, 626,688
County Aid Bridges	24,850	5,000	5,000	29,850
Education & Recreation Expenditures	1,927,606			
County Fair - admin cut		(12,955)		
Health Insurance changes - various departments		19,101		
			6,146	1,933,752
Conservation & Development Expenditures	2,362,067			
Zoning- admin cuts		(9,520)		
Septic-admin cuts		(17,520)		
Planning-admin cuts		(1,820)		
Health Insurance changes - various departments		48,488		
Total Conservation & Development			17,628	2,379,695
Debt Service	2,039,919	0	0	2,039,919
Reserve for Contingencies – Board action 10/26 restored $20,813 from NH cut	250,000	(13,349)	(13,349)	236,651
TOTAL EXPENSE CHANGES THROUGH 9/27/10	86,015,078	(1,920,440)	(1,920,440)	84,094,638
Current Deficit	(3,789,763)			0

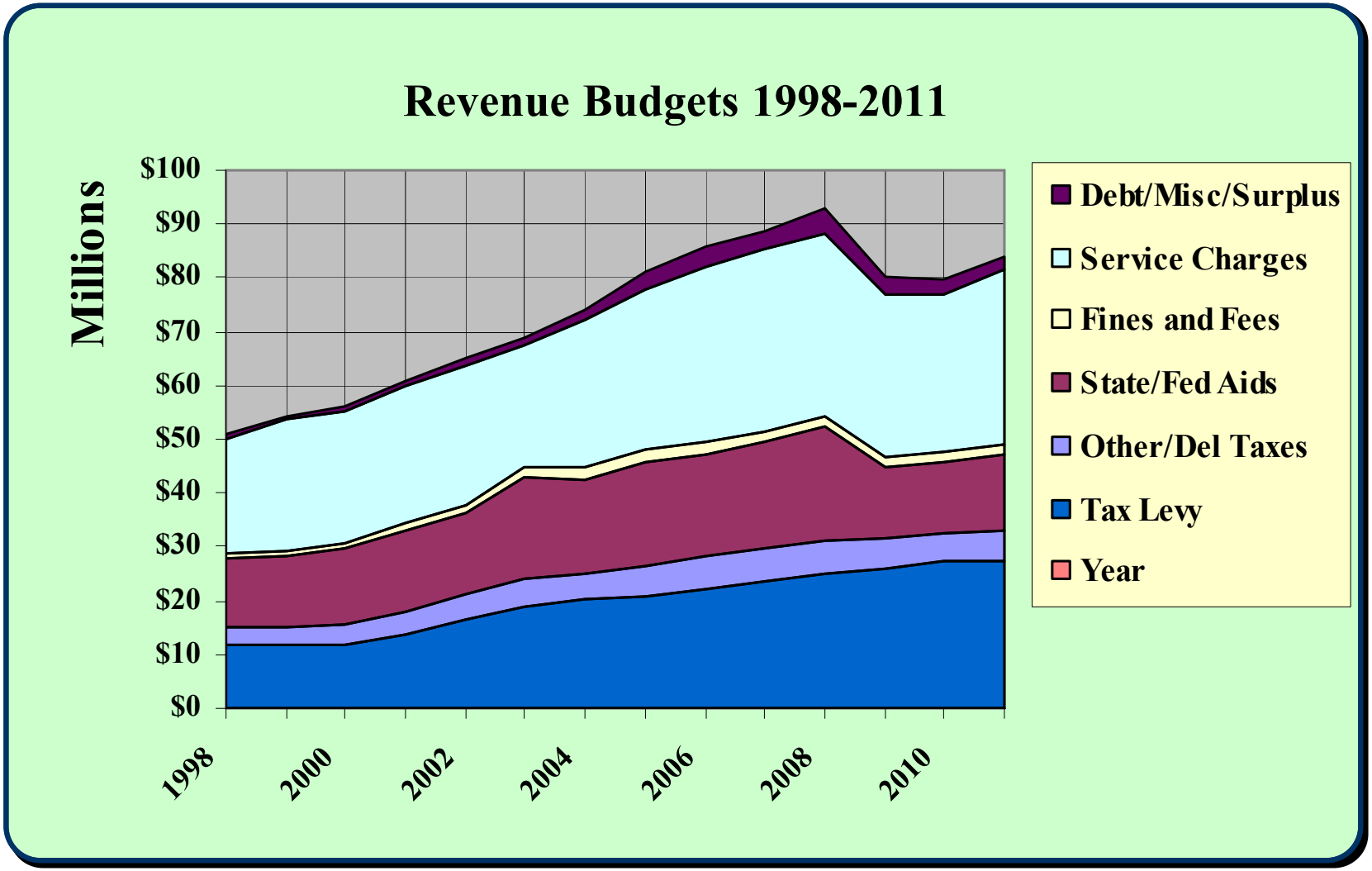
Cumulative Fund Balances 1999 to 2009



2011 Revenue Budget Pie Graph



Revenue Sources Historic Trends



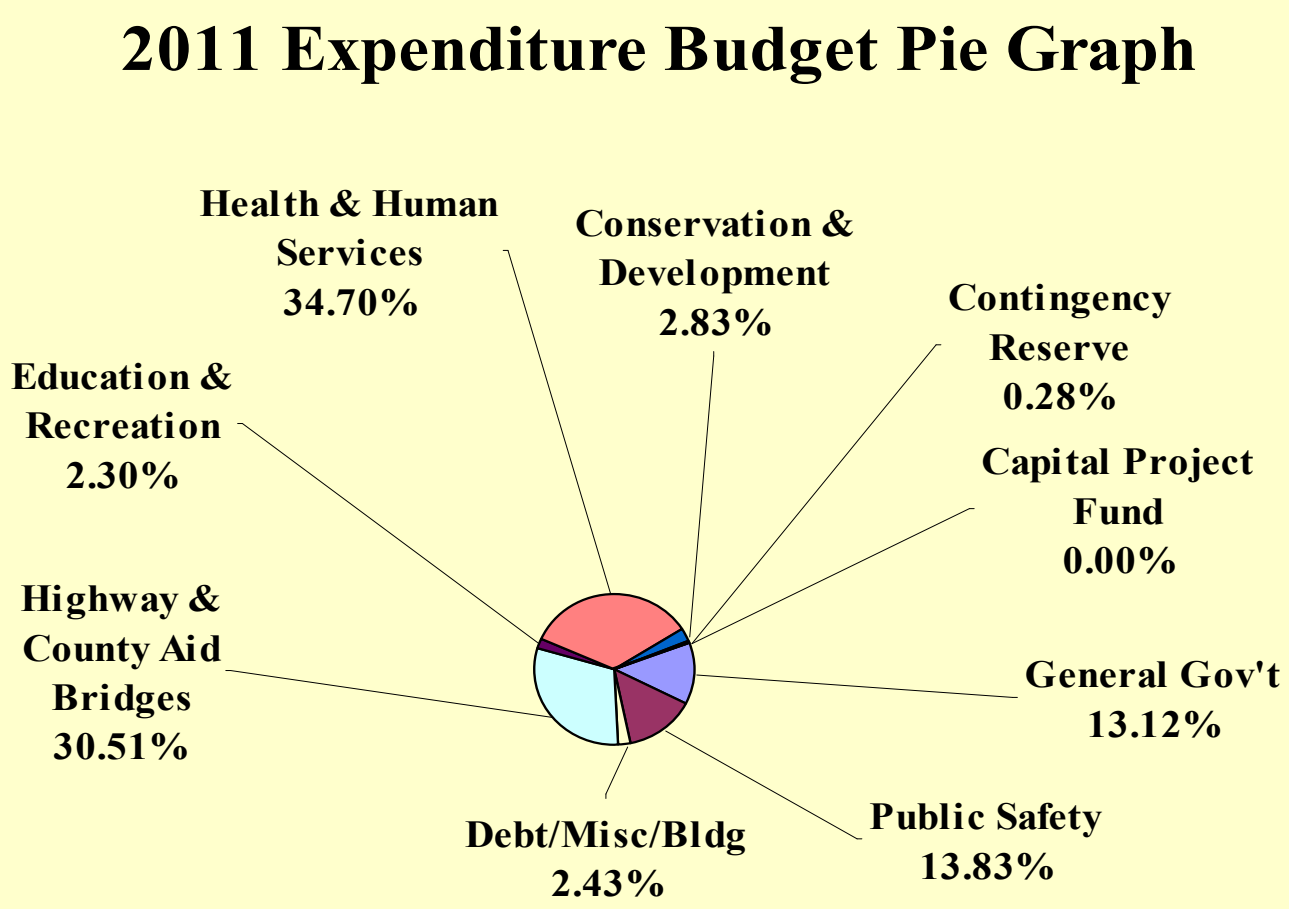
Proposed Budget
2011 Levy Requirements by Fund

	2010 Levy	2011 Levy	Difference	Percent
General Fund	11,657,336	11,294,996	(362,340)	-3.11%
Contingency	509,000	236,651	(272,349)	-53.51%
Parks	423,400	430,138	6,738	1.59%
Land & Water	500,100	494,207	(5,893)	-1.18%
Aging	217,267	218,830	1,563	0.72%
HHS	4,029,096	5,106,969	1,077,873	26.75%
Debt Service	1,876,001	1,811,657	(64,344)	-3.43%
Nursing Home	616,131	369,019	(247,112)	-40.11%
Highway	4,795,854	4,813,404	17,550	0.37%
Health Insurance	58,903	49,971	(8,932)	-15.16%
Libraries	778,646	941,067	162,421	20.86%
ADRC	1,773,842	1,539,599	(234,243)	-13.21%
Ret. Hlth. Svgs.	137,971	159,635	21,664	15.70%
Total	27,373,547	27,466,143	92,596	0.34%

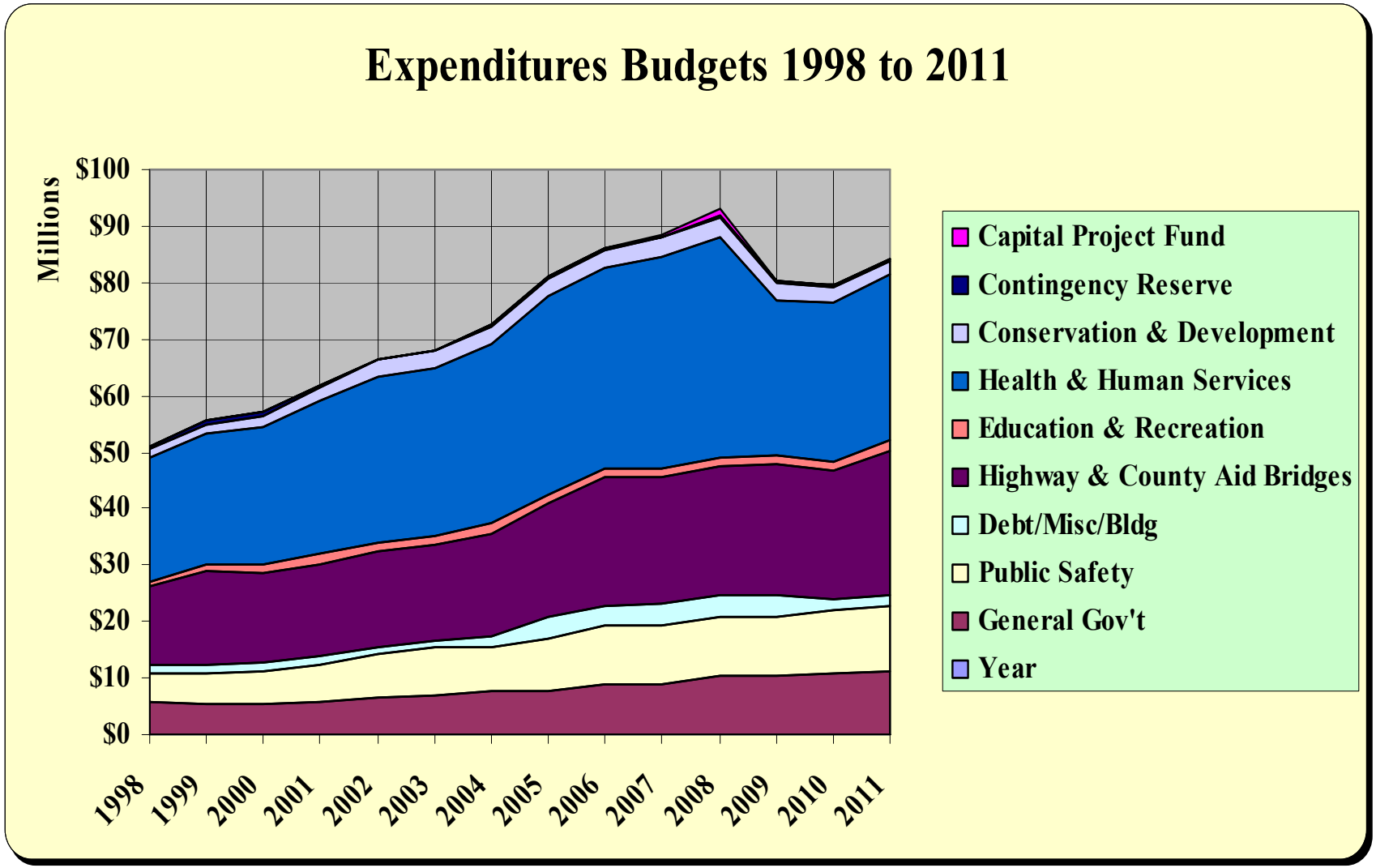
Proposed 2011 Expense Budget

Expense Budgets	2010 Budget	2011 Budget	Difference	Percent
General Government	10,871,303	11,030,451	159,148	1.46%
Capital Projects Fund	0	0	0	0.00%
Public Safety	11,105,527	11,634,489	528,962	4.76%
HHS and Nursing Home	27,887,822	29,183,143	1,295,321	4.64%
Highways & Bridges	22,680,452	25,656,538	2,976,086	13.12%
Education & Recreation	1,841,910	1,933,752	91,842	4.99%
Conservation & Development	2,687,128	2,379,695	-307,433	-11.44%
Debt Service	1,933,513	2,039,919	106,406	5.50%
Contingency	509,000	236,651	-272,349	-53.51%
Total	79,516,655	84,094,638	4,577,983	5.76%

Proposed 2011 Expenditure Budget



Historic Trends



Partial Breakdown of Proposed 2011 General Gov't Departments

General Government	2010 Budget	2011 Budget	Difference	Percent
County Board	83,018	70,410	-12,608	-15.19%
Boards & Commissions	74,542	62,542	-12,000	-16.10%
Information Technology	963,333	1,091,254	127,921	13.28%
Administrative Coordinator	164,882	166,464	1,582	0.96%
Building Services	2,490,982	2,380,428	-110,554	-4.44%
District Attorney	765,855	810,713	44,858	5.86%
Elections	118,585	59,155	-59,430	-50.12%
Finance	468,087	363,631	-104,456	-22.32%
Clerk of Court	1,268,688	1,382,838	114,150	9.00%
Register of Deeds	354,221	374,529	20,308	5.73%
Corporation Counsel	461,040	494,321	33,281	7.22%
Drug Court	114,561	117,426	2,865	2.50%
Balance of General Gov't	3,543,509	3,656,740	113,231	3.20%
Total	10,871,303	11,030,451	159,148	1.46%

Breakdown of Proposed 2011 Public Safety Departments

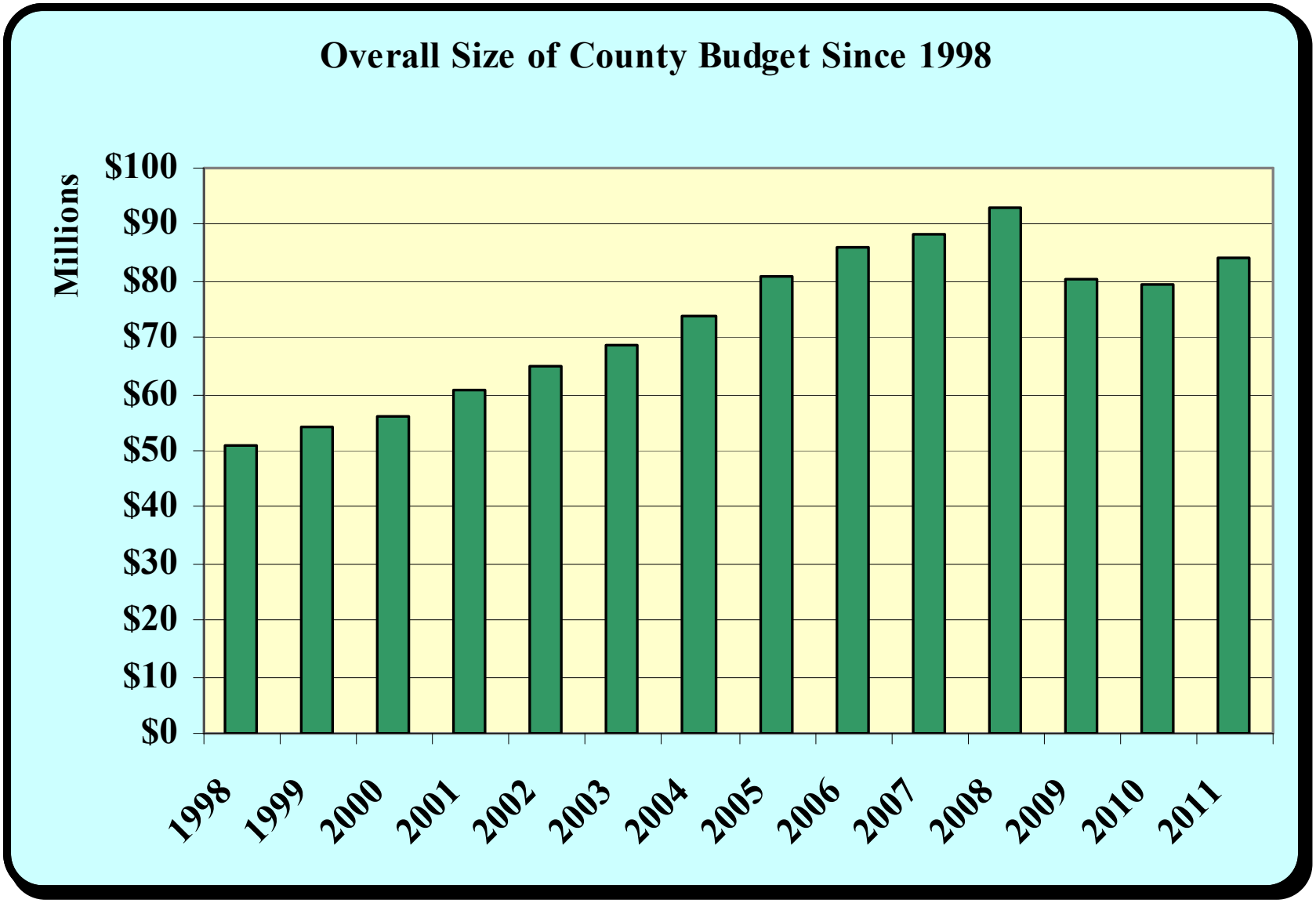
Public Safety	2010 Budget	2011 Budget	Difference	Percent
Sheriff's Patrol	5,732,994	5,968,628	235,634	4.11%
Emergency Mgt/SARA	131,728	141,004	9,276	7.04%
Emergency Communications	1,563,213	1,697,658	134,445	8.60%
Jail	3,627,592	3,777,199	149,607	4.12%
Jail Improvement Fund	50,000	50,000	0	0.00%
Total	11,105,527	11,634,489	528,962	4.76%

Partial Breakdown of Proposed 2011 HHS Departments

Health & Human Services	2010 Budget	2011 Budget	Difference	Percent
Child Support	597,633	646,895	49,262	8.24%
Veterans Service Officer	234,828	247,254	12,426	5.29%
Department on Aging	924,053	943,362	19,309	2.09%
ADRC	2,457,878	2,274,599	-183,279	-7.46%
HHS & St. Croix Industries	17,075,197	18,489,303	1,414,106	8.28%
Nursing Home	6,492,540	6,499,631	7,091	0.11%
Balance of HHS	105,693	82,099	-23,594	-22.32%
Total	27,887,822	29,183,143	1,295,321	4.64%

Breakdown of Proposed 2011Conservation and Development Departments

Conservation & Development	2010 Budget	2011 Budget	Difference	Percent
Economic Development	54,202	55,494	1,292	2.38%
Regional Planning Comm.	58,342	55,133	-3,209	-5.50%
Zoning	452,453	475,403	22,950	5.07%
Septic Inspections	143,506	150,508	7,002	4.88%
County Planning Office	377,291	405,926	28,635	7.59%
Land & Water Conservation	1,066,583	783,731	-282,852	-26.52%
Land Information	233,712	167,100	-66,612	-28.50%
Recycling	297,539	282,400	-15,139	-5.09%
WESTCAP	3,500	4,000	500	14.29%
Total	2,687,128	2,379,695	-307,433	-11.44%


Overall Size of County Budget Since 1998
Millions
$100
$90
$80
$70
$60
$50
$40
$30
$20
$10
$0
1998
1999
2000
2001
2002
2003
2004
2005
2006
2007
2008
2009
2010
2011

Summary Highlights Proposed 2011 Budget

- Mill rate increased to $3.659 per $1,000 of property value, up $.281 from 2010
- Overall levy of $27,466,143, up .34% or $92,596 over 2010
- Overall budget $84,094,638 up $4,285,492 or 5.76% from 2010
- No wage increases budgeted for 2010
- No new positions, minor changes to existing position proposed
- Again, conservative use of fund balances to balance budget
- Large health insurance increase due mainly to no fund balance use
- Libraries and Nursing Home levies up