St. Croix County
2010 Budget
Presented And Approved
November 10, 2009

2010 Budget Presented to the County Board by the Finance Committee

- The Finance Committee met with departments and committee chairs for three days in early September, and with the County Board twice since.
- Conservative budgets were submitted
- Department budgets had a difference between revenue and expenditures of $1,285,289.
- Finance had hoped to hold levy at net new construction increase of 1.253%, but ended at state levy limit of 3%
- Economic Recovery bonds viewed as opportunity to address capital needs and help balance the budget

County Tax Base Falls

2009 Total Equalized Value: $8,269,500,500

Total Change in Equalized Value -$468,954,000 down 5.367%

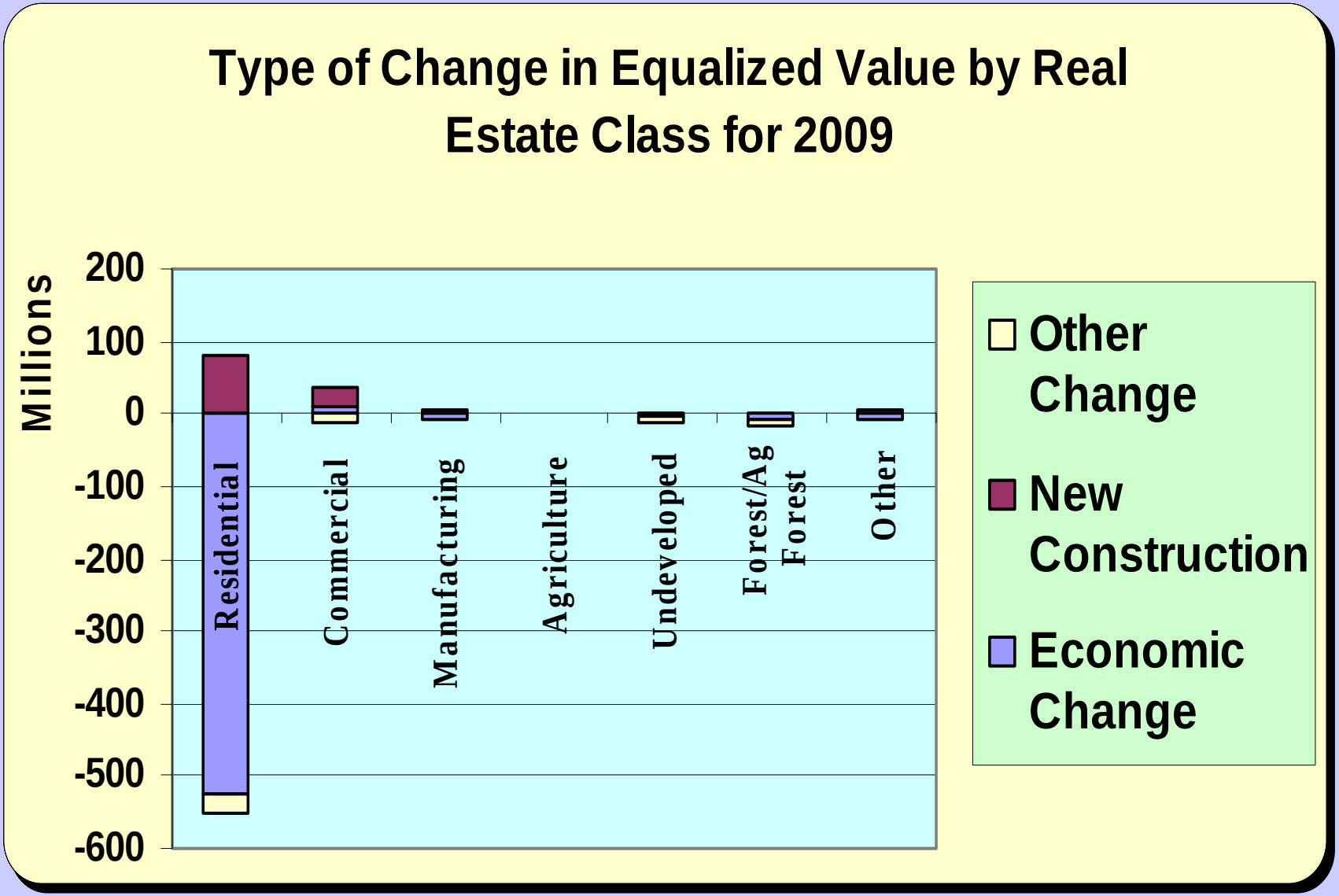
New construction valuation increase of 1.253%

State levy limit increase for St. Croix County is 3%

Finance Committee proposes a total 2010 Levy of $27,373,547, up $1,208,309 over 2009, an increase of 4.618%

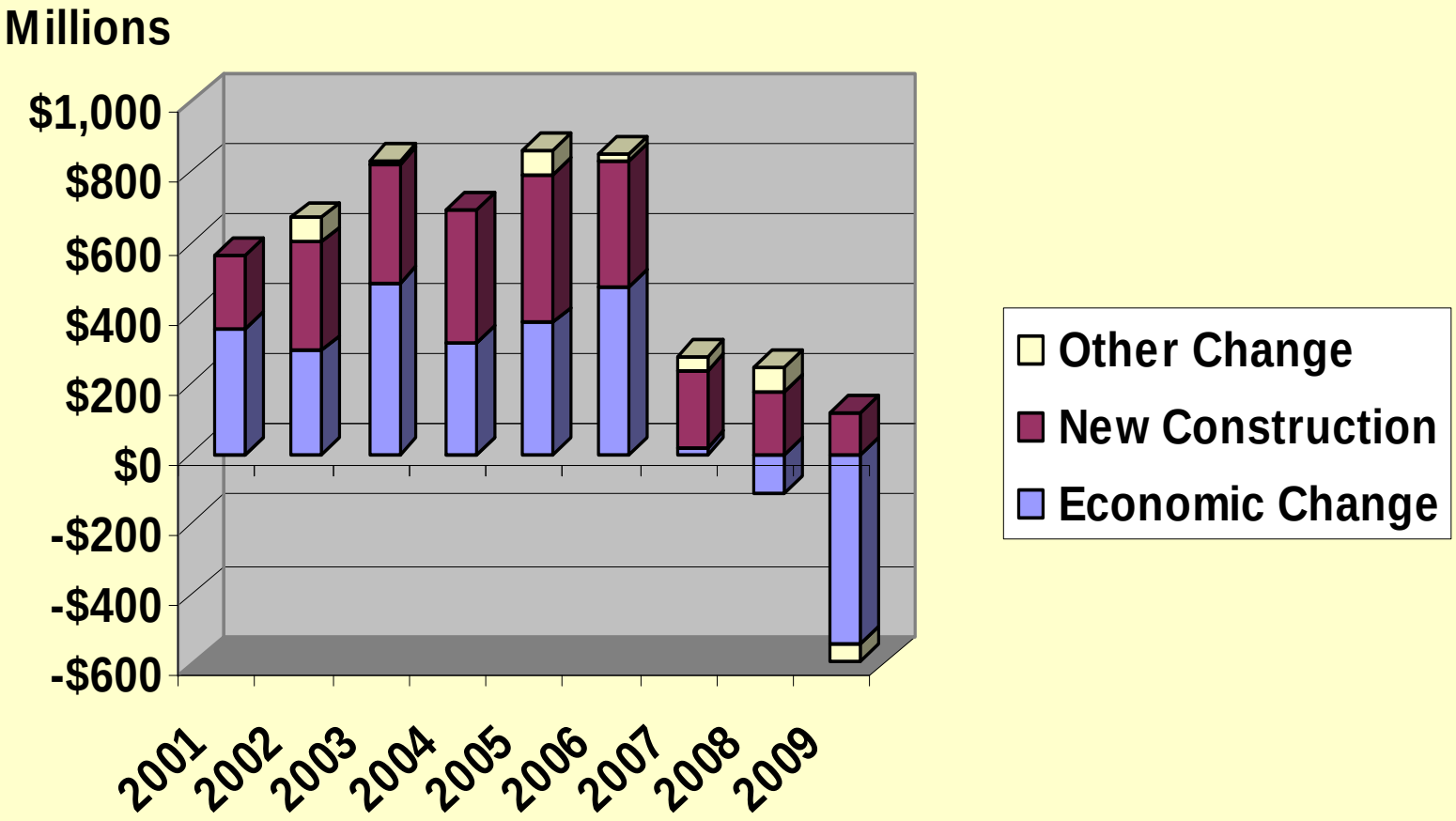
Of that levy, $1,575,652 is outside the state imposed 3% levy limit, and is used for post-2005 debt service, the libraries levy and County-aid bridge construction.

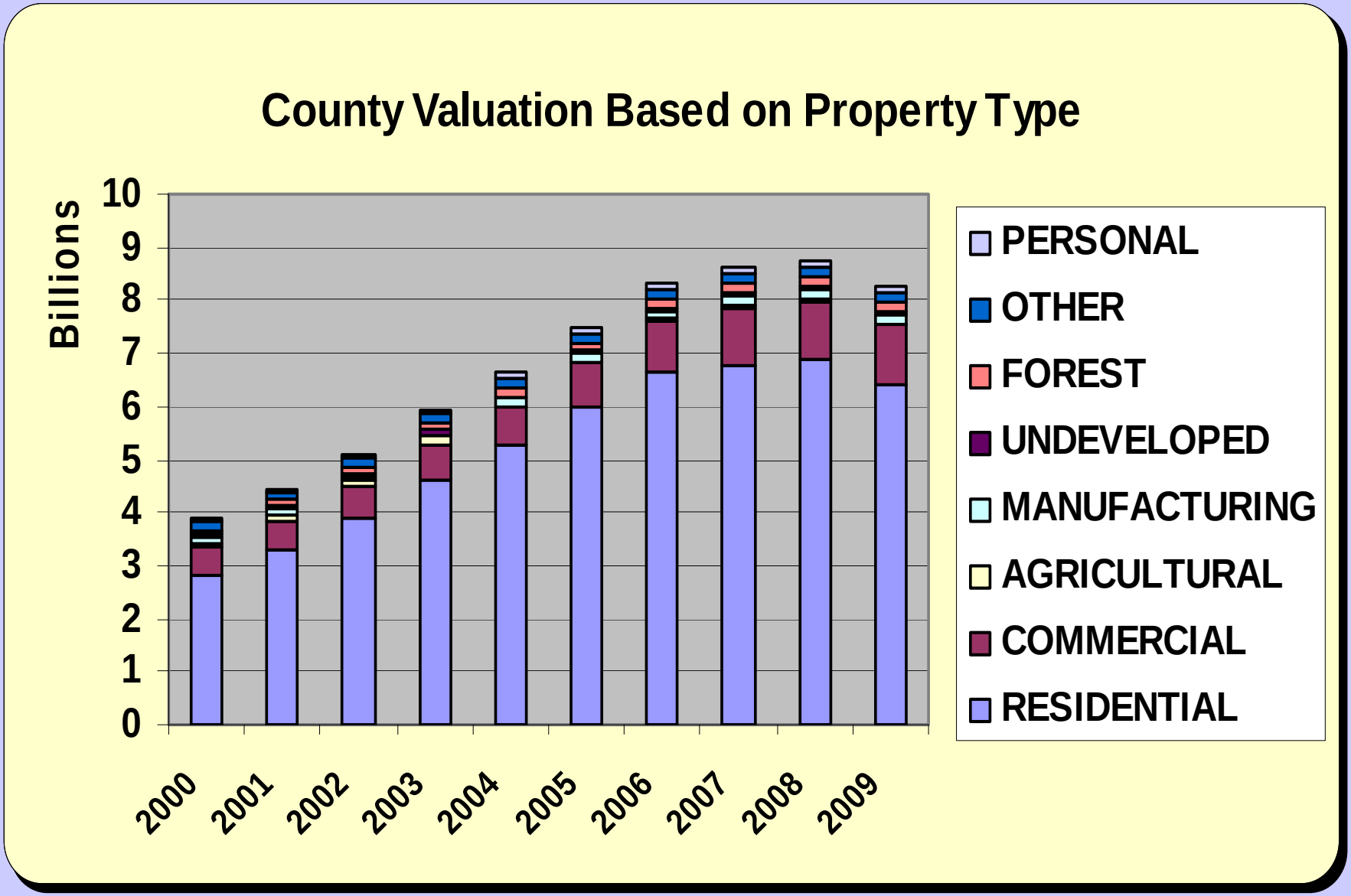
Mill rate up $.327 per $1,000 of valuation to $3.378 for 2010.



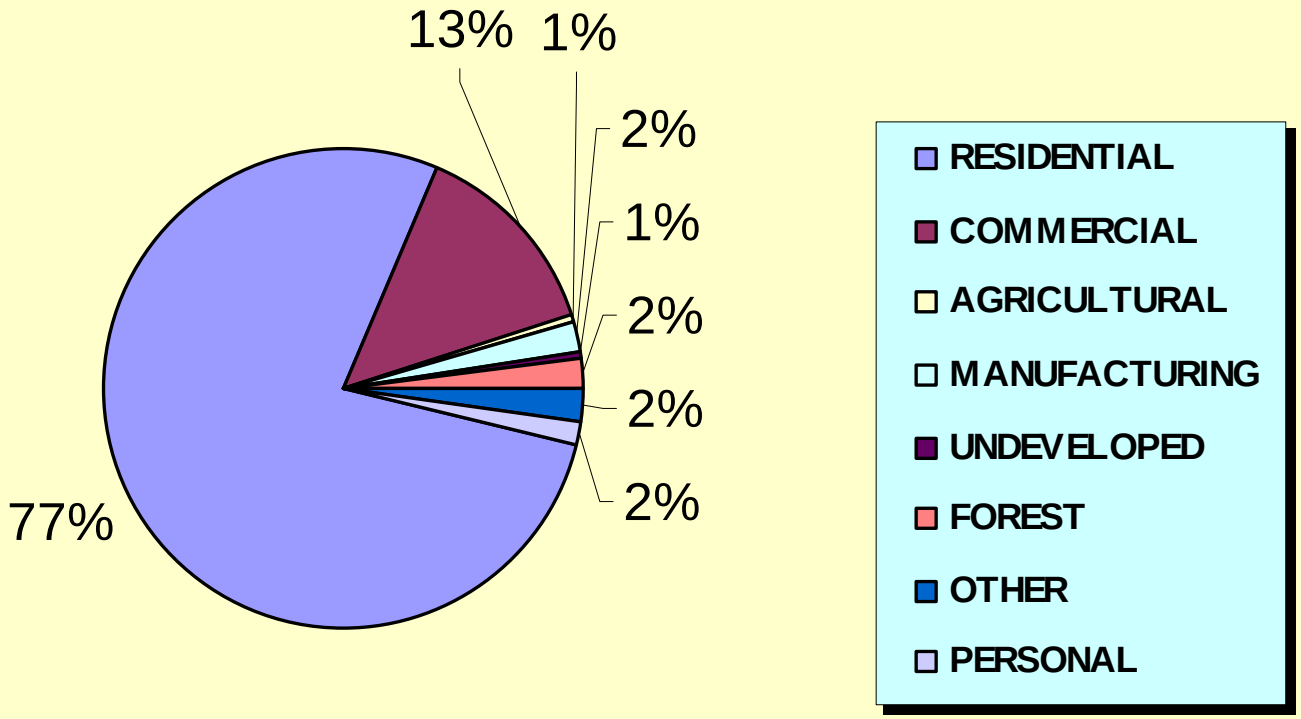
"Other Change" includes personal property value

Annual Valuation Changes



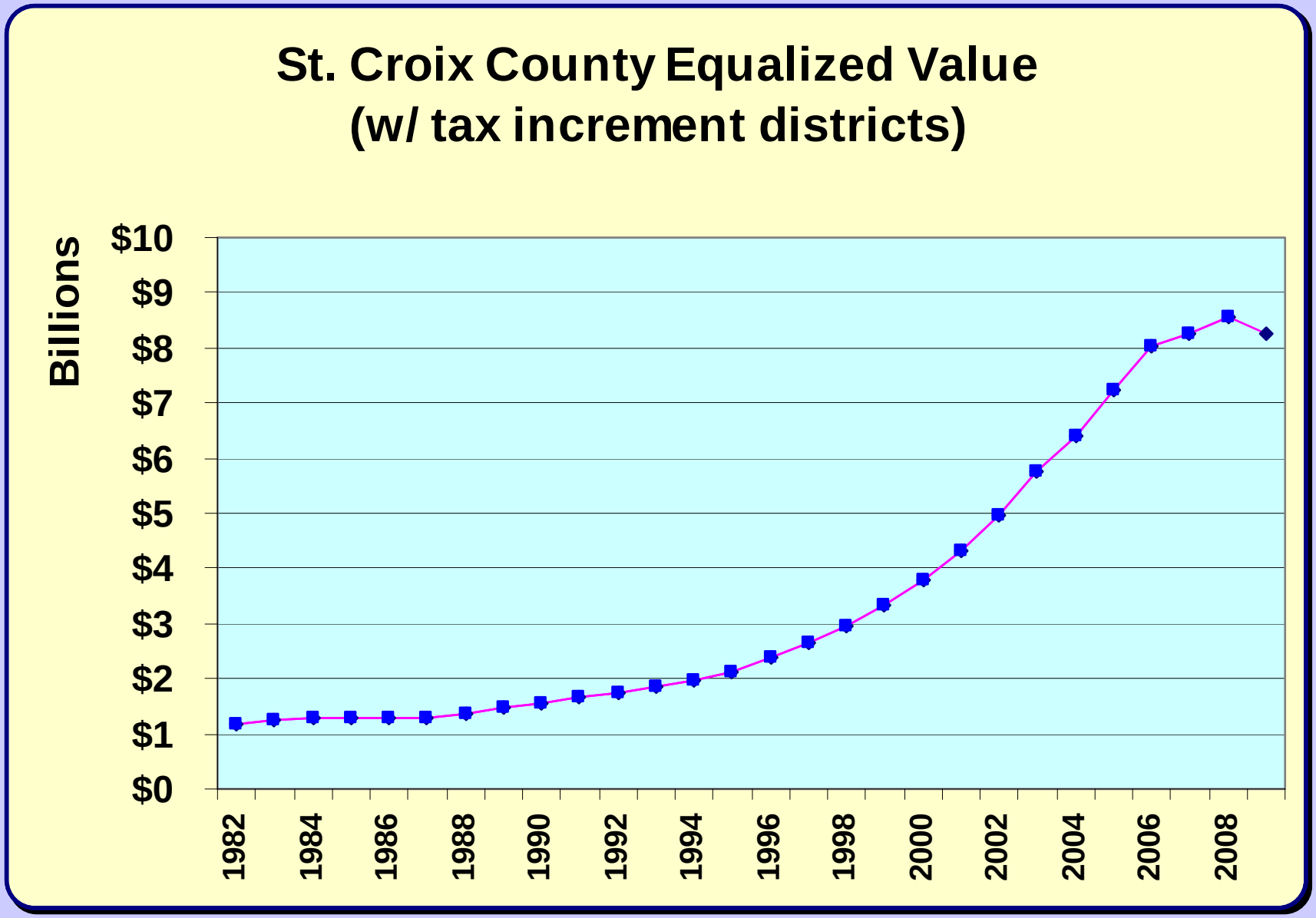

County Valuation Based on Property Type
Billions
10
9
8
7
6
5
4
3
2
1
0
2000
2001
2002
2003
2004
2005
2006
2007
2008
2009
PERSONAL
OTHER
FOREST
UNDEVELOPED
MANUFACTURING
AGRICULTURAL
COMMERCIAL
RESIDENTIAL

2009 Distribution of Property Value
Total Value $8,269,500,500

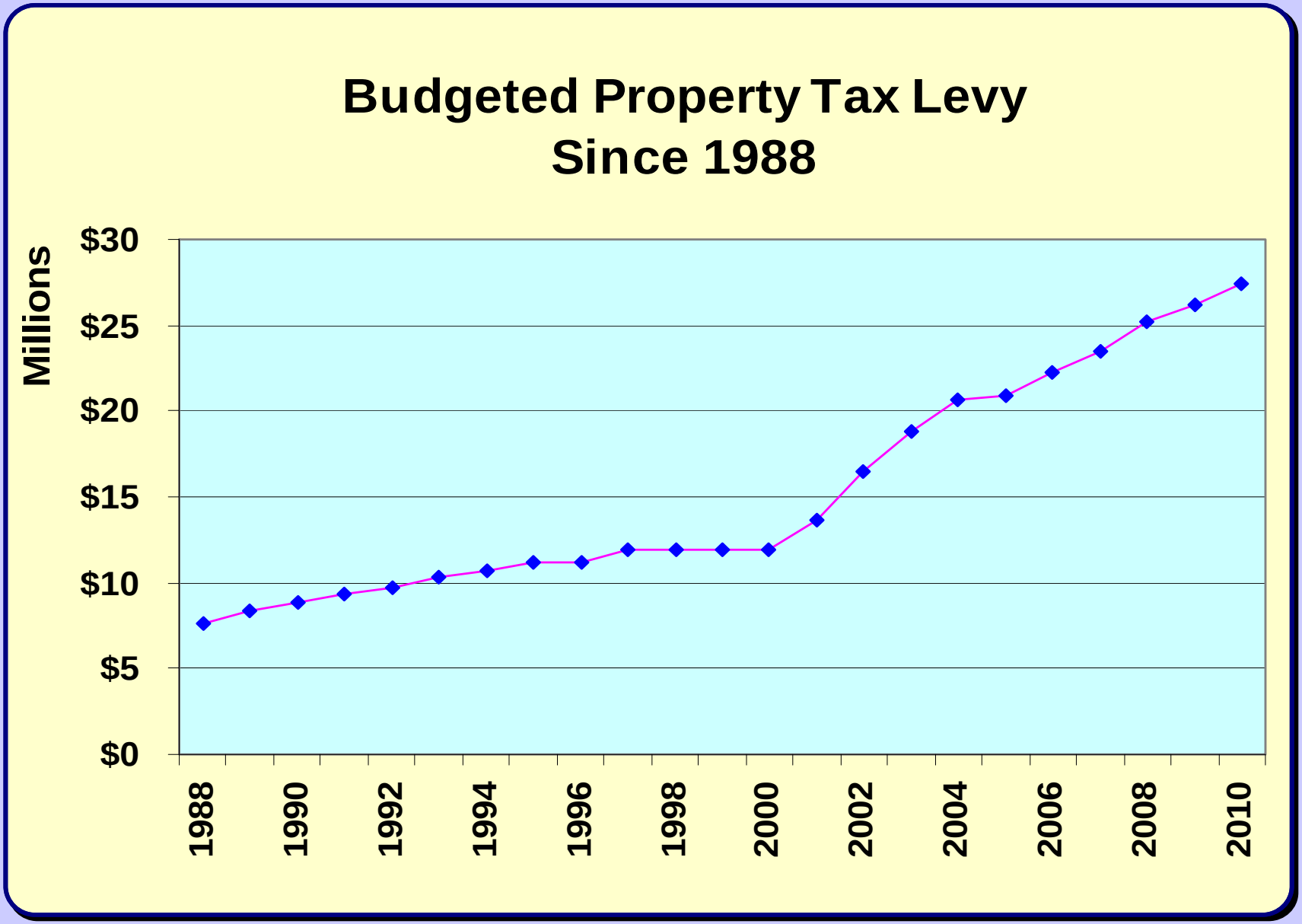


Residential value was 77% in 2002 and 2003, 79% in 2004, 80% in 2005 and 2006, 79% in 2007, and 78% in 2008

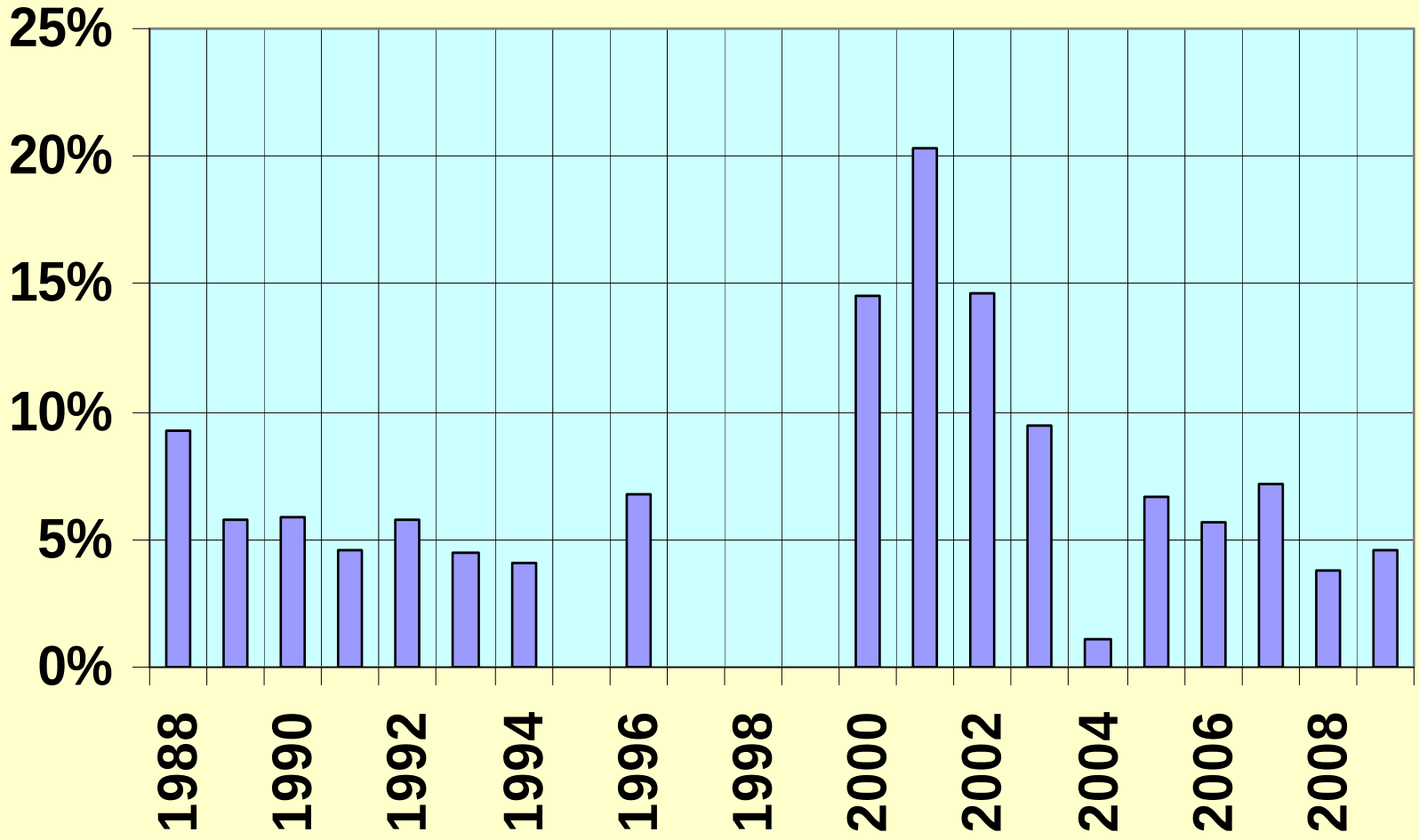
2009 Equalized Value is $ 8,269,50,500



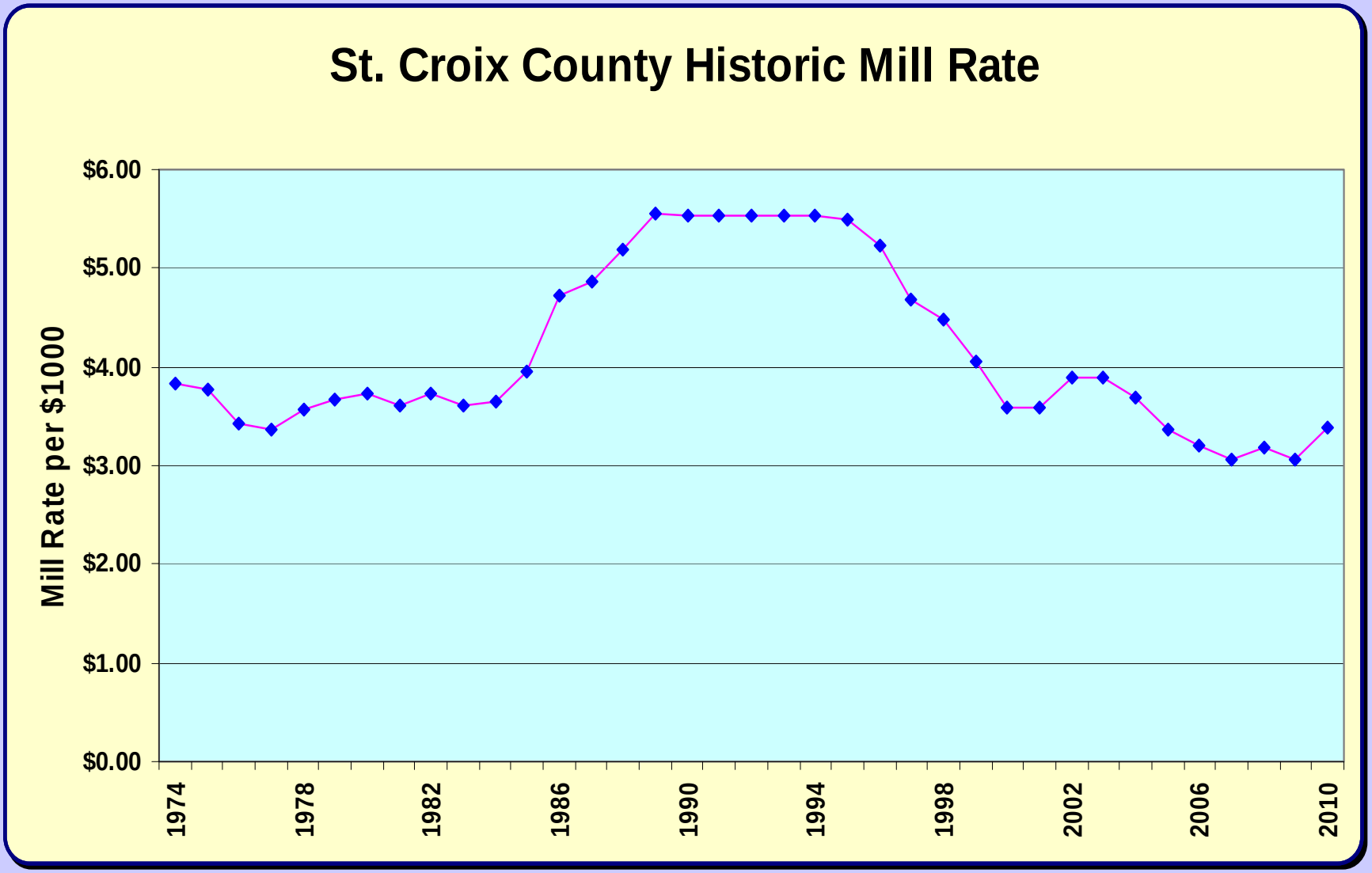
$27,373,547 Levy for 2010, up 4.618%



Percentage Changes for Annual Levies



Mill Rate History - $3.378 for 2010*



*Based on valuation excluding TID values - $3.310 if TID value included

September/October Finance Committee Review
Budget Issues, Concerns and Realities…

- A net new construction value increase of +1.253% would yield a levy revenue increase of $680,366 while a 3% increase would yield $1,117,563

- Summary of budget reviewed by Finance Committee 9/2/09:

Revenues	$78,344,420
Expenditures	$79,629,709
Difference (deficit)	-$1,285,289

- Capital maintenance concerns with the Government Center and Ag Center. Study for all County buildings currently in Phase I. Phases II and III to be completed next year.

- Ongoing concern with ability to sustain funding for highway maintenance.

Notable Operations Changes

- Nursing Home levy request 30% lower than last year
- Increase in library levy
- Use of economic recovery bonds for capital items
- Planning & Zoning budget reduction of two positions, one vacant
- Emergency Management Department merged with Emergency Communications. Restructuring and budget amendments for Board action next month.
- Hours increased for Emergency Management clerical position four hours a week
- Eight hours a week for clerical support for Building Services Director

2007-09 Sales Tax Comparison

YTD 7/07	YTD 7/08	YTD 7/09
$2,969,393	$3,053,261	$2,758,061

- The Finance Committee is concerned sales tax will not grow in 2010 given economic projections.
- UW Extension projects County sales tax in August of each year. The County did not meet that projection for 2007 or 2008, and likely not for 2009
- The 2010 budget for sales tax revenue is $4,191,028 or 10% less than the UW Extension projection

Changes to Emergency Management and Emergency Communications

- On October 28 the Emergency Management/Emergency Communications Committee acted to combine these two departments.
- The Committee will review a restructuring plan November 16 and present to the County Board in December.
- A restructuring plan will likely include modifications to employee positions and possibly wages that will require in addition to restructuring approval, Board approval for 2010 budget modifications next meeting in December.
- Additional clerical support hours were added during the budget process for Emergency Management and Building Services.

New Personnel Positions in 2010 Budget

Total Cost with Fringe Benefits

1. **Medical Records Technician –** Health and Human Services Department/Medical Records
   New, full-time position (Combining previously budgeted Medical Records LTE salaries ($23,884) and .4 FTE Nursing Home Medical Records position ($25,845) to offset costs)
   Salary and fringe cost: $49,744
   Effective Date: January 1, 2010

2. **Administrative Secretary**—Emergency Management Department
   Increase part-time position by 12 hours/week for a total of 36 hours/wk (Emergency Management & Communications Committee Approved 4 hrs for a cost of $5580 of which 50% may be reimbursed)
   Finance Committee approved 8 hours for a cost of $11,721 to support Building Services
   Salary and fringe cost: $ 17,315

2010 Employee Wages

- Union agreements stipulate 2% increase for January 1, 2010 plus a 1% increase starting July 1st. Final year of all contracts.
- Negotiations will start with all four unions next year for succeeding years agreements.
- HHS and Government Center unions have merged into one group, now called the St. Croix County Office and Professional Employees, or SCCOPE
- 2010 pay plan not yet determined for non-represented employees. Springsted analysis may figure into non-rep pay plan.
- Finance Committee to determine proposed plan for Board consideration this winter within the budget amount noted.
- Amount budgeted for non-rep wage adjustment in lump sum of $259,000 and included in the Contingency Fund.
- Balance of Contingency Fund $250,000 remains the same since 2002.

2010 Employee Health Insurance HRA Premium

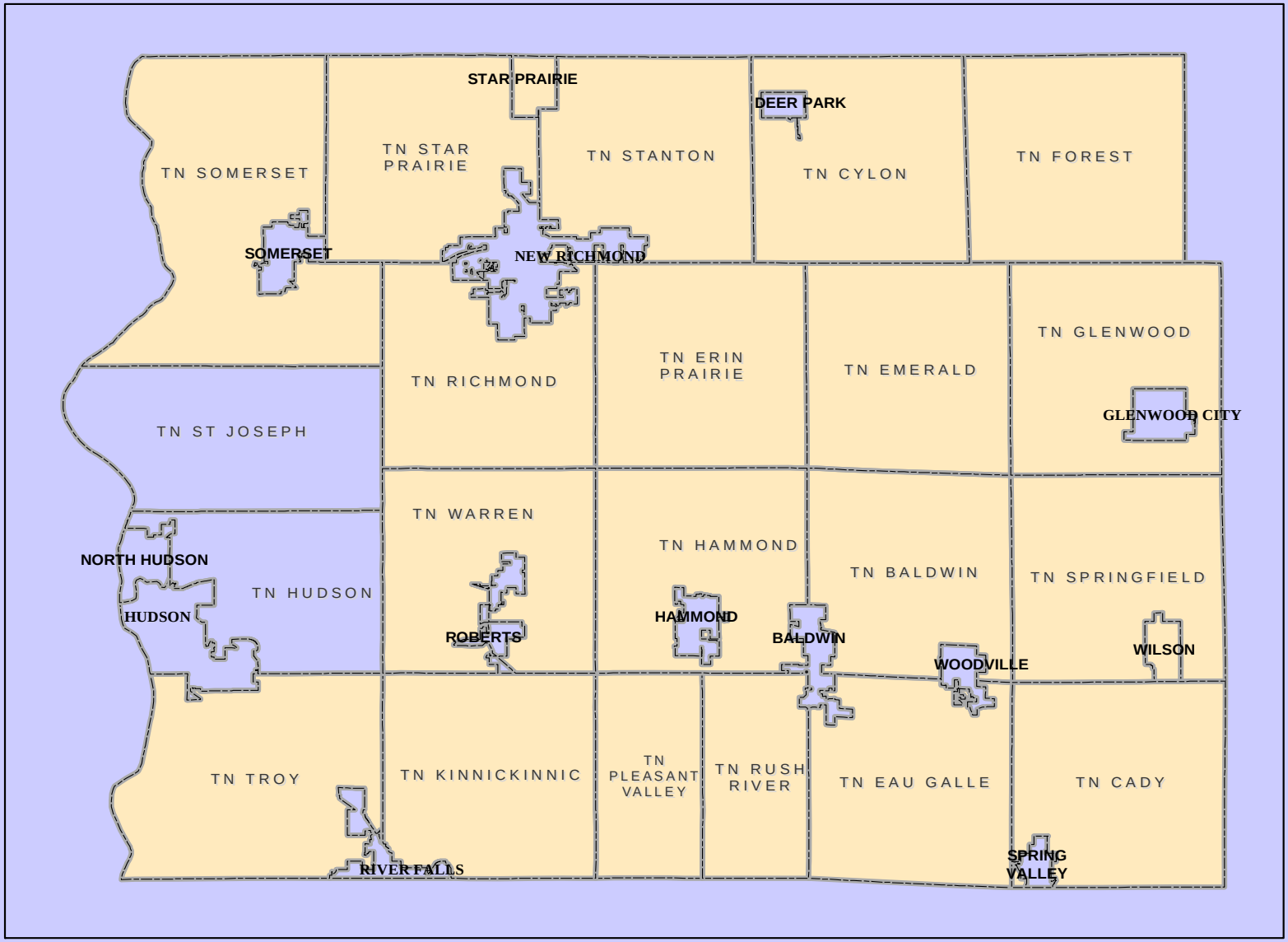
(non-Medicare retirees included)	Represented 337	Non-represented 188	
		Single	Family
Total monthly premium	$1,002.24	$550.13	$1,395.70
Applied Fund Surplus per employee	$346.12	$128.08	$324.94
Balance	$656.12	$422.06	$1,070.76
► County 90% share of premium	$590.52	$379.86	$963.68
► Employee 10% share of premium	$65.60	$42.20	$107.08
► % difference from 2009	-1.09%	composite based +44.92%	

- ► This plan is based on a $1,500 deductible, and $1,300 HRA for participating employees
- ► Premiums for AFSCME employees not taking HRA are $966.76, or $96.68 for the employee and $870.08 for the County

Library Funding for 2010

- The Library levy is not subject to the levy limit. The levy is apportioned to the municipalities that do not have libraries based on their residents' use of city libraries in the County, and those libraries' eligible costs of operations.
- State law requires no less than 70% of those eligible costs be levied by the County and distributed to the library communities. The County Board approved increasing the levy from 71% of eligible costs to 85% of eligible costs.
- An 85% levy is $762,896 versus $637,242 at a 71% levy, a $125,654 difference and $164,946 more than the 2009 levy.
- St. Croix County payments to other counties is $15,750, down $3,001 from 2009 for use of their libraries by St. Croix County residents

Apportioned Library Levy in Yellow



Building Facilities Planning Committee

- No direct impact for 2010 budget at this time.
- Phase I of planning study completed (and presented to Board today).
- Funding of Phases I, II and III is coming from contingency funds assuming each phase is approved.
- Issues with budgeting for HHS building improvements without a long term plan.
- Limited choices for nursing home planning as well.
- Likely timeline for Phases II and III put plan completion to mid-2010.

Economic Recovery Borrowing Proposition

- Finance Committee proposing County to borrow full allocation of economic recovery bonds totaling $3,360,000.
- Bond proceeds to be used for $591,738 of items proposed in 2010 budget, $1,050,000 for items not proposed in 2010 budget, and $1,662,262 for unbudgeted Highway projects.
- Items to be borrowed for that were in the budget, now removed from budget
- Board will be asked to vote later on bonding resolutions for these bonds. Bond sale would be in March 2010. Approval requires a ¾ vote.

Items for Borrowing Pool

Items Removed from Department Budgets

Board room voting system	$	12,200
Cooling tower	$	135,000
Identipass system, hardware card swipes	$	30,000
Unleaded gas pump replacement w/card readers	$	21,000
Chip seal parking lot and crack seal - HHS	$	14,000
Chip seal NH lot	$	5,000
Key card proximity readers-HHS	$	28,000
Parking lot lights at HHS	$	20,000
Security cameras x8 - HHS	$	20,000
Jail cameras x30	$	14,716
Video system upgrade in Jail	$	52,811
Loading dock door & cement replacement-NH	$	13,300
Electronic access elevators-NH	$	13,923
Electronic access building - NH	$	30,000

Items for Borrowing Pool

Items Removed from Department Budgets Continued

Parking lot lighting at nursing home	$	15,000
Security cameras x4	$	10,000
4 exterior doors at AgCenter	$	18,053
Building entrance extension, electronic door access	$	32,000
Jail Moveable storage units	$	14,360
Sheriff moveable evidence storage units	$	44,000
Sheriff electronic file system	$	20,000
Public health electronic records system	$	15,000
Paving/Cement work HHS North Shop	$	7,500
Shop Overhead Door	$	5,875

Total Amount Removed from Proposed 2010 Budget: $591,738

Items for Borrowing Pool

Brought Forward From Future Years or Not Budgeted

Government Center parking lot replacement	$200,000
Government Center wall/foundation repairs	$500,000
Enterprise-wide financial software	$300,000
Sheriff's boat replacement	$50,000
Additional Highway improvements	$1,662,262

Total Amount from future budgets: $2,768,262

Cost of Bond Issuance (est.) $56,000

Total Amount Proposed for Borrowing: $3,360,000

Enterprise Finance Software

- Finance Committee proposed and the County Board approved $50,000 for study to determine appropriate new finance software for County.
- County's financial systems management will be reviewed as part of study.
- Concern that too much ancillary work being done to supplement current finance software.
- $300,000 included in borrowing pool for purchase towards new finance software.
- Departments likely to be primarily involved in new finance software include Finance, Human Resources, IT and Health & Human Services. Highway has its own software but has to link to Finance's software for certain reports and checks. Jail, Land & Water, Clerk and Treasurer and other departments will also have role.

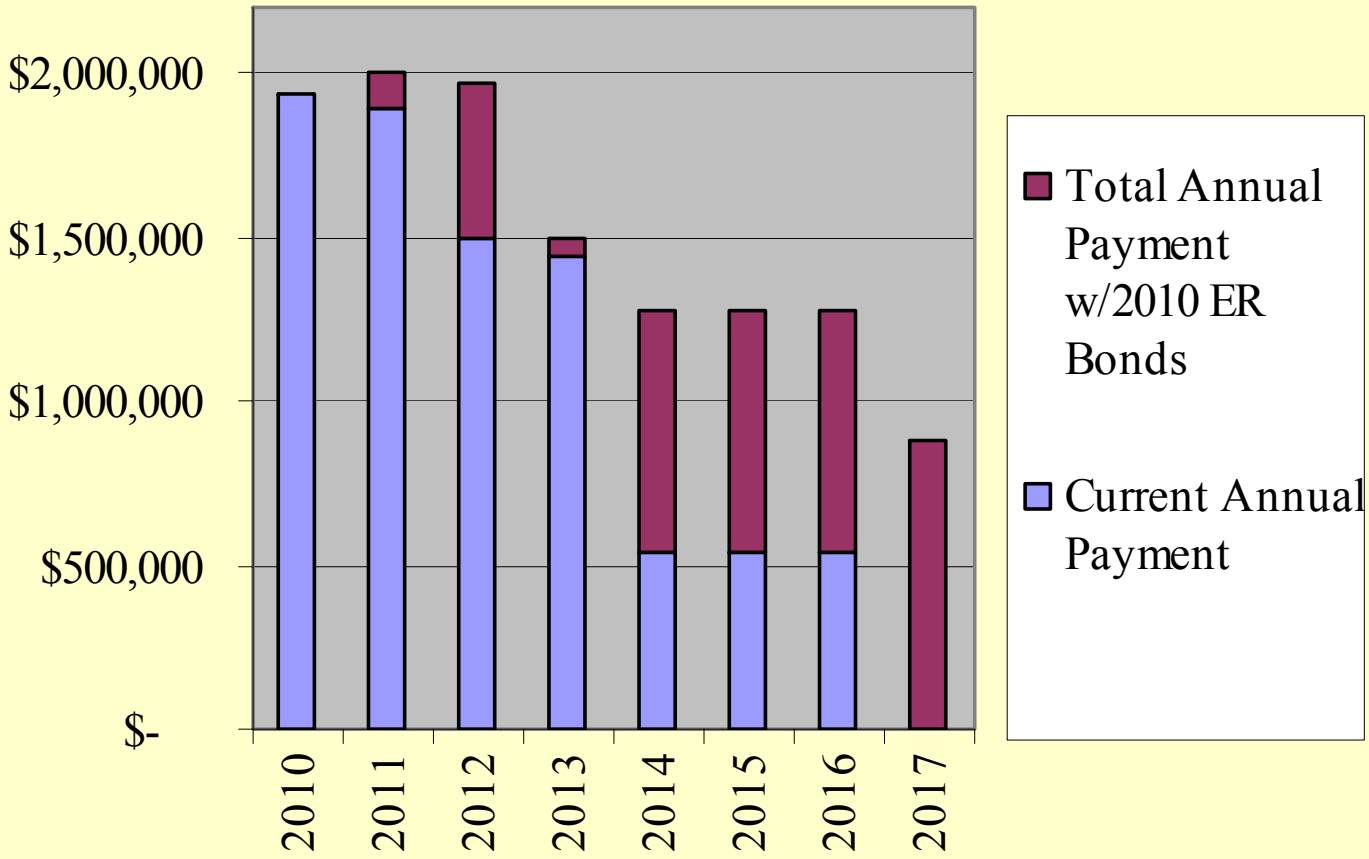
Impact of Strip Search Settlement

Principle and Interest Payments on Settlement Debt

2005	**$385,560 paid**	**2009**	**$391,285 paid**
2006	**$384,445 paid**	**2010**	**$386,285**
2007	**$387,645 paid**	**2011**	**$390,775**
2008	**$390,113 paid**		

Bonds may called starting February 1, 2009

Projected Debt Service



Revenue Changes

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 11/5/09
Original Deficit			(1,282,289)	
Property Taxes	27,227,444			
County bridges		(1,050)		
County libraries		125,654		
Unused 07 payble 08 levy		21,499	146,103	27,373,547
County Sales Tax revenue	4,656,698	(465,670)	(465,670)	4,191,028
Interest on Taxes	350,000	180,000	180,000	530,000
Penalty on Taxes	200,000	75,000	75,000	275,000
State Shared Taxes	639,914	(12,202)	(12,202)	627,712
State Aid - Exempt Computer Aid	70,000	(33,450)	(33,450)	36,550
HHS grant revenue	7,064,775	49,909	49,909	7,114,684
Child Support grants	586,405	7,572	7,572	593,977
Charges for Services:				
HHS - changes per rebalancing	2,242,182	322,934	322,934	2,565,116
Nursing Home	5,662,112	77,505	77,505	5,739,617
St. Croix Industries	2,267,437	49,653	49,653	2,317,090
Dept on Aging revenues	701,566	5,220	5,220	706,786
Charges to other depts - Work Comp/Liability	1,005,436	3,952	3,952	1,009,388
Surplus Applied:	1,421,072			
General Fund surplus applied		763,000		
Land Information fund		2,709	765,709	2,186,781
TOTAL REVENUE & SURPLUS CHANGES	78,344,420	1,172,235	1,172,235	79,516,117

Expense Changes

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 11/5/09
General Government Expenditures	11,965,818			
County Board -				
Increased goal setting session		3,000		
Capital outlay moved to borrowing		(12,200)		
Committees & commissions reduced		(27,000)		
Administrative Coordinator -				
Removed suite remodeling		(70,000)		
Information Technology -				
Deferred Line to Baldwin project		(8,600)		
Finance -				
Reduced Enterprise Software project		(450,000)		
Health Insurance changes - various departments		114,537		
P&Z position partially charged to Real Property		(14,298)		
8 hours clerical support - building services		11,721		
Building services - capital outlay cut or moved to borrowing		(641,675)		
Total General Government expenditures			(1,094,515)	10,871,303

Expense Changes

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 11/5/09
Public Safety Expenditures	11,241,361			
Sheriff - salary correction		(79,386)		
Sheriff - reduction in overtime		(10,000)		
Sheriff - removed boat repair		(4,000)		
County Jail -				
Removed capital outlay - duplicated in Bldg. Svcs.		(108,500)		
Salary correction		71,024		
Health Insurance changes - various departments		73,388		
Sheriff & Jail - capital outlay moved to borrowing		(78,360)		
Total Public Safety expenditures			(135,834)	11,105,527

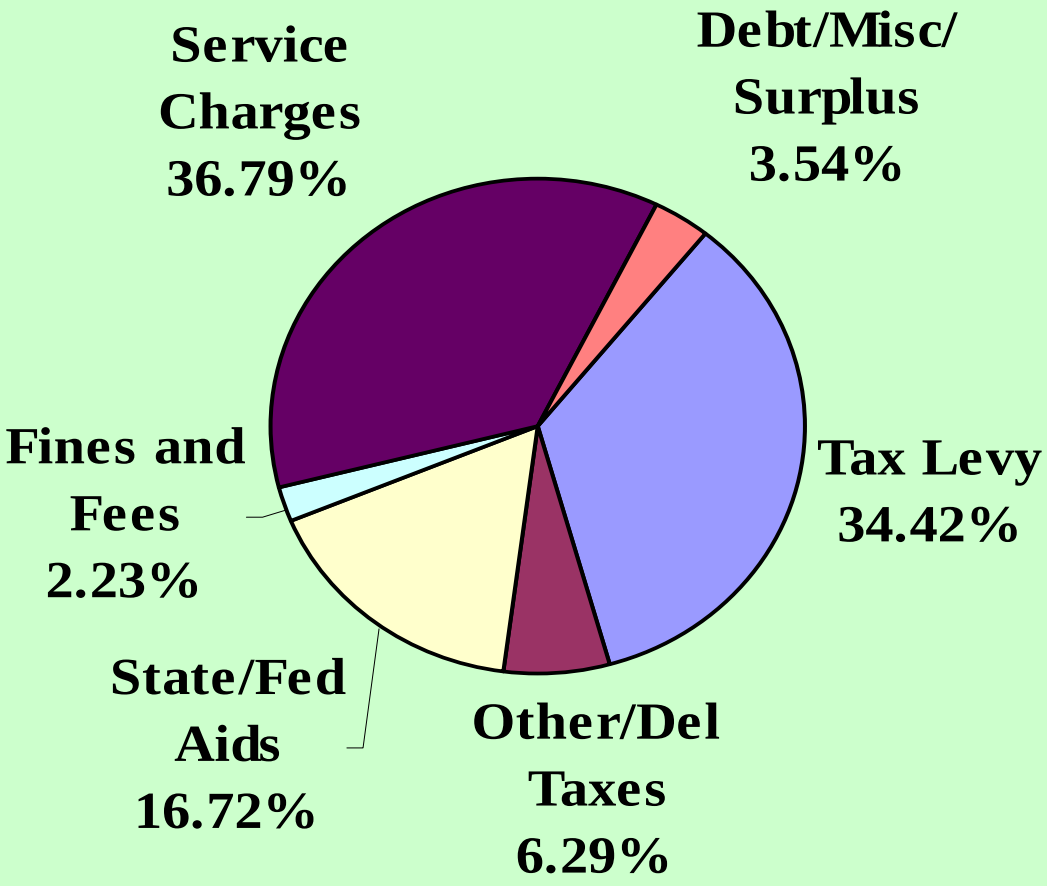
Expense Changes

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 11/5/09
Health & Human Services Expenditures	27,246,419			
HHS Requested Changes Based on Revenues		372,843		
HHS Reductions from Diversion Savings		(100,000)		
Capital Outlay Moved to Borrowing		(15,000)		
Health Ins & Salary Changes - various departments		383,560		
Total Health & Human Services expenditures			641,403	27,887,822

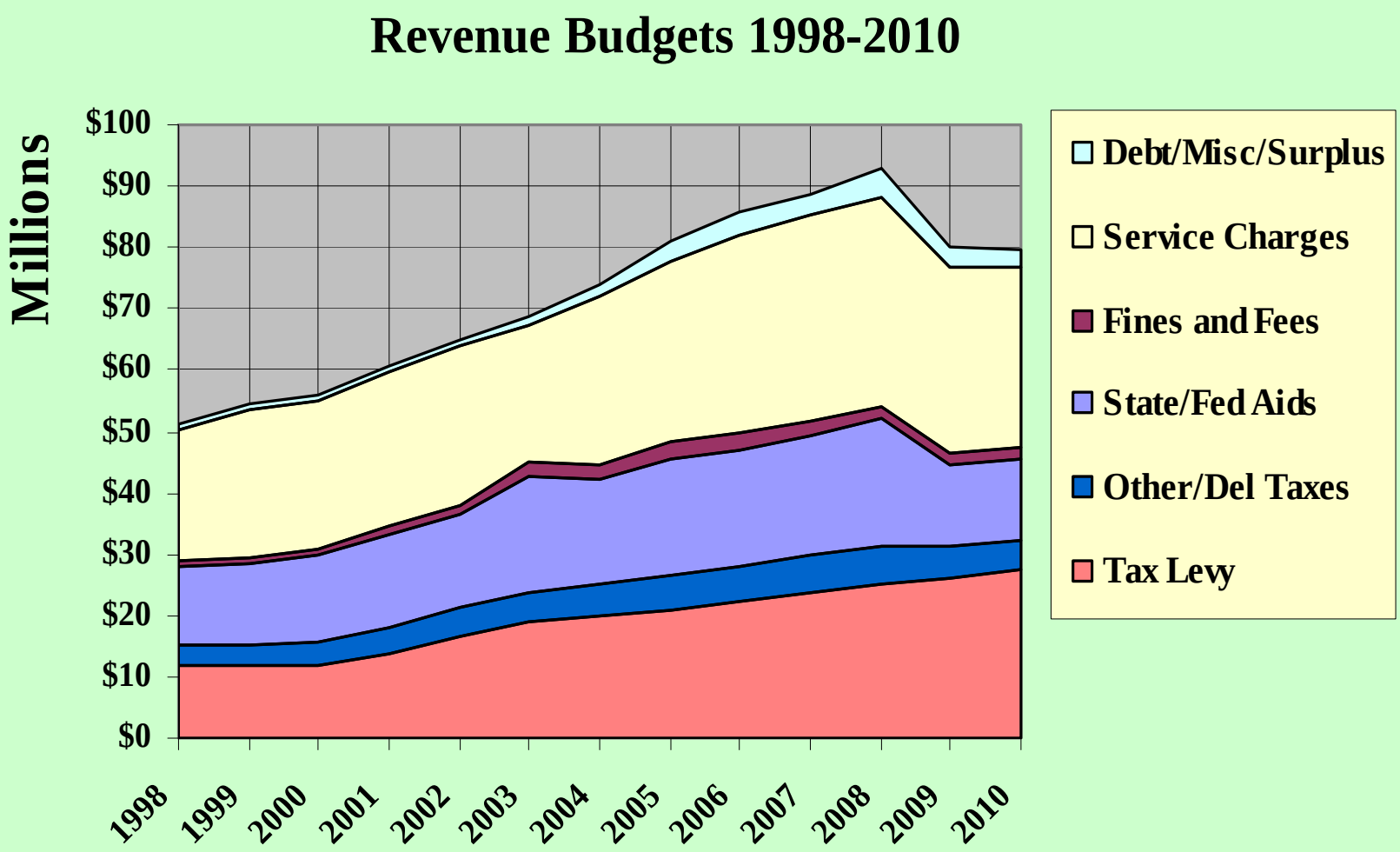
Expense Changes

	Original Amount	(Reduced) Increased	Total Rev & Exp Changes	Current Amount at 11/5/09
County Aid Bridges	113,350	(1,050)	(1,050)	112,300
Education & Recreation Expenditures	1,707,804			
Health Insurance changes - various departments		8,452		
Municipal Libraries Increased		125,654	134,106	1,841,910
Conservation & Development Expenditures	2,600,292			
Health Insurance changes - various departments		58,625		
P&Z Position Adjustments		28,211	86,836	2,687,128
Reserve for Contingencies	250,000			
Increase for NU salaries		259,000	259,000	509,000
TOTAL EXPENSE CHANGES THROUGH 11/5/09		(110,054)	(110,054)	
Revenue/Expenditure Difference			0	

2010 Revenue Budget Pie Graph



Revenue Sources Historic Trends



Approved Budget
2010 Levy Requirements by Fund

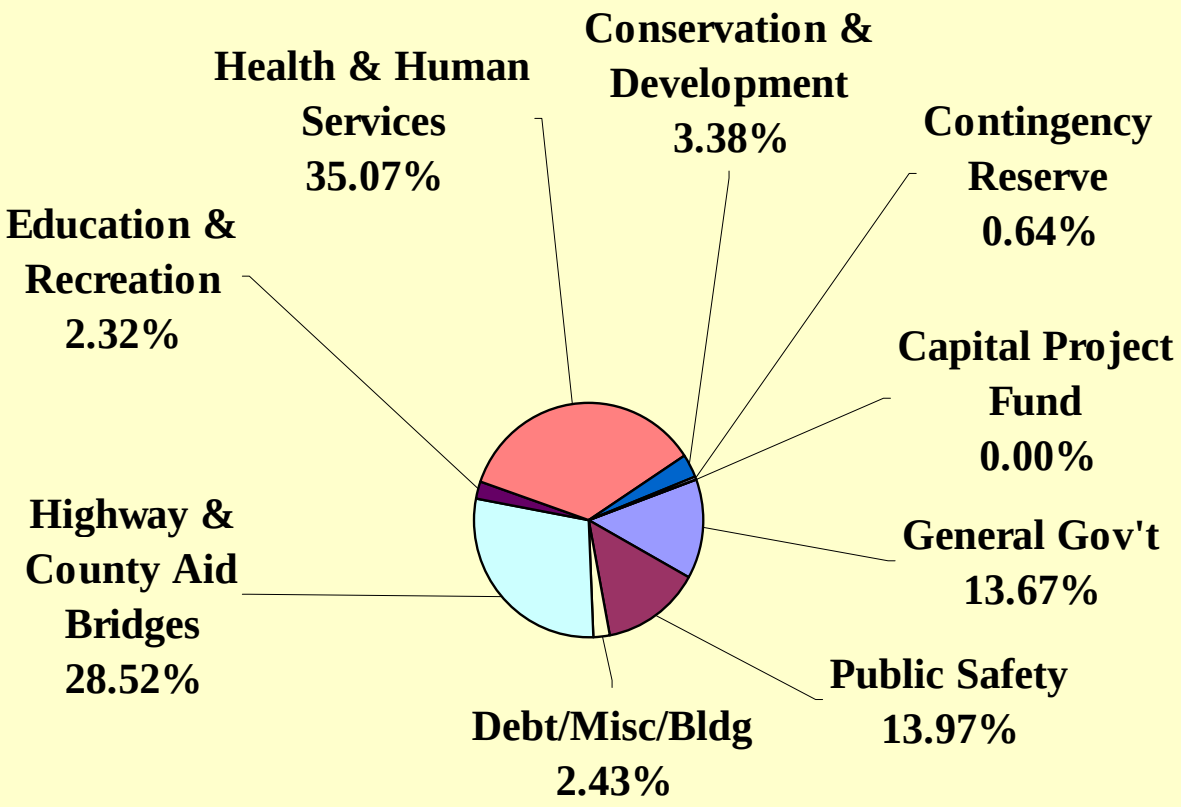
	2009 Levy	2010 Levy	Difference	Percent
General Fund	10,954,993	11,657,336	702,343	6.41%
Contingency	250,000	509,000	259,000	103.60%
Parks	363,124	423,400	60,276	16.60%
Land & Water	425,960	500,100	74,140	17.41%
Aging	205,054	217,267	12,213	5.96%
HHS	5,728,689	4,029,096	(1,699,593)	-29.67%
Debt Service	2,770,759	1,876,001	(894,758)	-32.29%
Nursing Home	944,665	616,131	(328,534)	-34.78%
Highway	3,677,201	4,795,854	1,118,653	30.42%
Health Insurance	49,405	58,903	9,498	19.22%
Libraries	616,701	778,646	161,945	26.26%
ADRC	0	1,773,842	1,773,842	#DIV/0!
Ret. Hlth. Svgs.	178,687	137,971	(40,716)	0.00%
Total	26,165,238	27,373,547	1,208,309	4.62%

Approved 2010 Expense Budget

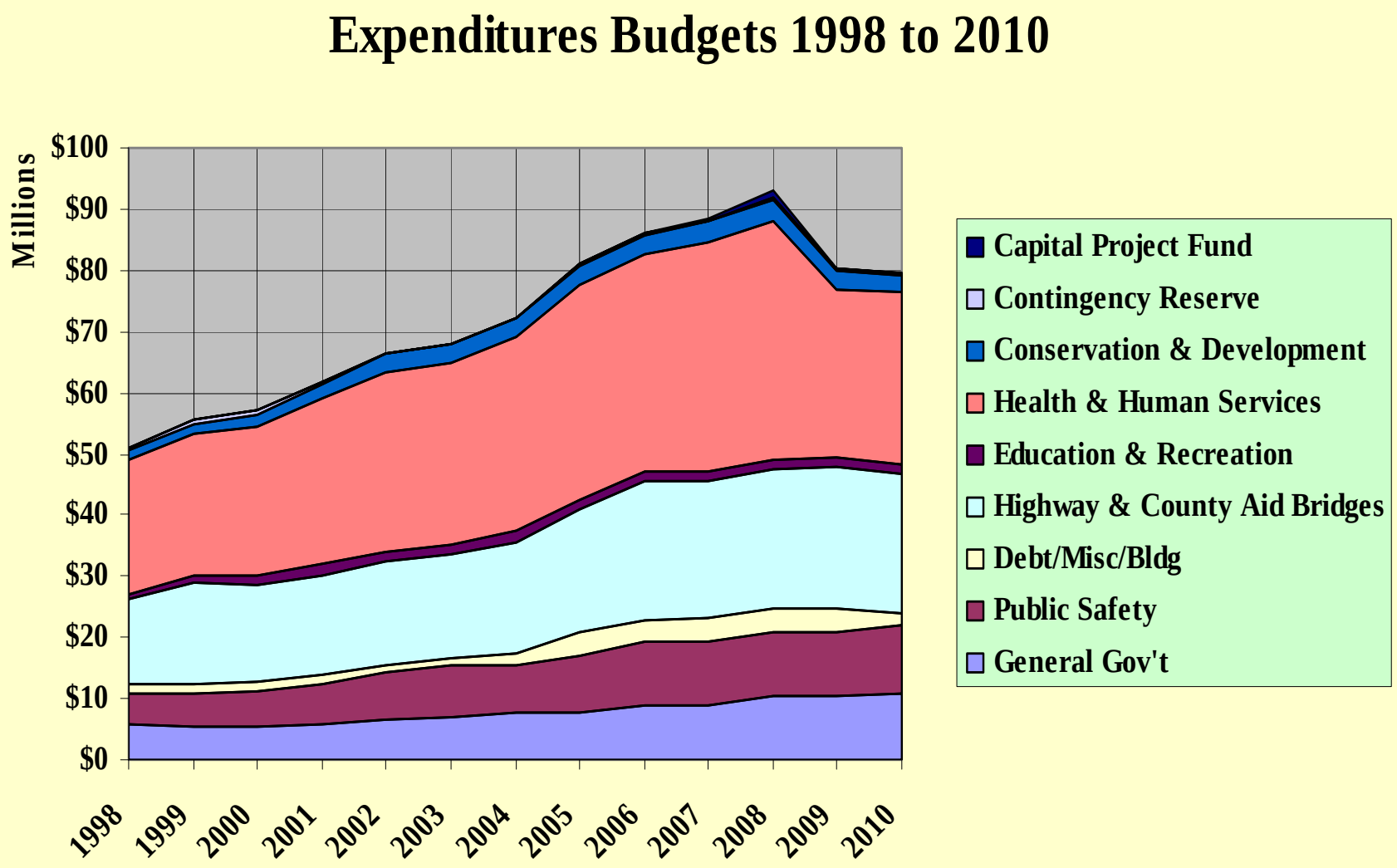
Expense Budgets	2009 Budget	2010 Budget	Difference	Percent
General Government	10,489,506	10,871,303	381,797	3.64%
Capital Projects Fund	0	0	0	0.00%
Public Safety	10,504,473	11,105,527	601,054	5.72%
HHS and Nursing Home	27,434,143	27,887,822	453,679	1.65%
Highways & Bridges	22,871,998	22,680,452	-191,546	-0.84%
Education & Recreation	1,550,480	1,841,910	291,430	18.80%
Conservation & Development	3,034,759	2,687,128	-347,631	-11.45%
Debt Service	3,885,431	1,933,513	-1,951,918	-50.24%
Contingency	382,197	509,000	126,803	33.18%
Total	80,152,987	79,516,655	-636,332	-0.79%

Approved 2010 Expenditure Budget

2010 Expenditure Budget Pie Graph



Historic Trends



Partial Breakdown of Approved 2010 General Gov't Departments

General Government	2009 Budget	2010 Budget	Difference	Percent
County Board	70,007	83,018	13,011	18.59%
Boards & Commissions	101,836	74,542	-27,294	-26.80%
Information Technology	905,761	963,333	57,572	6.36%
Administrative Coordinator	152,635	164,882	12,247	8.02%
Building Services	2,482,344	2,490,982	8,638	0.35%
District Attorney	706,410	765,855	59,445	8.42%
Elections	63,545	118,585	55,040	86.62%
Finance	390,132	468,087	77,955	19.98%
Clerk of Court	1,228,623	1,268,688	40,065	3.26%
Register of Deeds	337,225	354,221	16,996	5.04%
Corporation Counsel	437,628	461,040	23,412	5.35%
Drug Court	107,618	114,561	6,943	6.45%
Balance of General Gov't	3,505,742	3,543,509	37,767	1.08%
Total	10,489,506	10,871,303	381,797	3.64%

Partial Breakdown of Approved 2010 Public Safety Departments

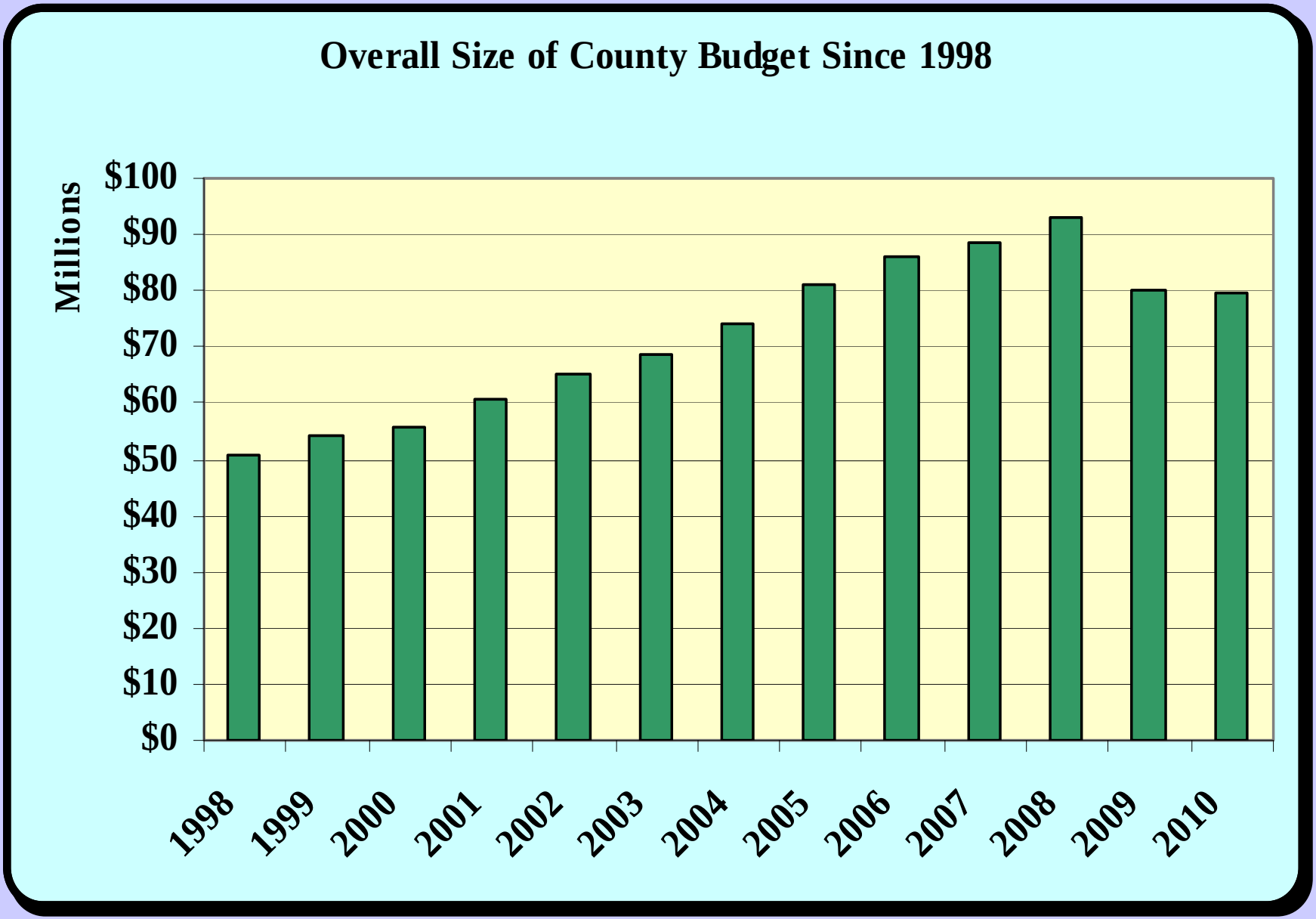
Public Safety	2009 Budget	2010 Budget	Difference	Percent
Sheriff's Patrol	5,440,498	5,732,994	292,496	5.38%
Emergency Mgt/SARA	120,076	131,728	11,652	9.70%
Emergency Communications	1,514,649	1,563,213	48,564	3.21%
Jail	3,379,250	3,627,592	248,342	7.35%
Jail Improvement Fund	50,000	50,000	0	0.00%
Total	10,504,473	11,105,527	601,054	5.72%

Partial Breakdown of Approved 2010 HHS Departments

Health & Human Services	2009 Budget	2010 Budget	Difference	Percent
Child Support	569,890	597,633	27,743	4.87%
Veterans Service Officer	226,794	234,828	8,034	3.54%
Department on Aging	846,623	924,053	77,430	9.15%
ADRC	632,000	2,457,878	1,825,878	288.90%
HHS & St. Croix Industries	19,199,692	17,075,197	-2,124,495	-11.07%
Nursing Home	5,861,452	6,492,540	631,088	10.77%
Balance of HHS	97,692	105,693	8,001	8.19%
Total	27,434,143	27,887,822	453,679	1.65%

Partial Breakdown of Approved 2010 Conservation and Development Departments

Conservation & Development	2009 Budget	2010 Budget	Difference	Percent
Economic Development	54,202	54,202	0	0.00%
Regional Planning Comm.	62,060	58,342	-3,718	-5.99%
Zoning	509,451	452,453	-56,998	-11.19%
Septic Inspections	202,220	143,506	-58,714	-29.03%
County Planning Office	751,980	377,291	-374,689	-49.83%
Land & Water Conservation	975,327	1,066,583	91,256	9.36%
Land Information	140,324	233,712	93,388	66.55%
Recycling	335,695	297,539	-38,156	-11.37%
WESTCAP	3,500	3,500	0	0.00%
Total	3,034,759	2,687,128	-347,631	-11.45%


Overall Size of County Budget Since 1998
Millions
$100
$90
$80
$70
$60
$50
$40
$30
$20
$10
$0
1998
1999
2000
2001
2002
2003
2004
2005
2006
2007
2008
2009
2010

Summary Highlights Approved 2010 Budget

- Mill rate increased to **$3.378 per $1,000** of property value, up $.327 from 2009
- Overall levy of **$27,226,394,** up **4.62%** or **$1,208,309** over 2009
- Overall budget **$79,516,655 down $636,870 or .8%** from 2009
- Use of Economic Recovery bonds for budgeted and non-budgeted capital improvements and expenses
- Cautionary use of reserve funds given economic conditions
- 5% and 10% budget alternatives helped vision department priorities, but did not set them, nor get applied as a formula for determining budget changes
- Nursing Home levy of $616,131, down $328,534 or 35%